# TFIAM 52

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Utrecht - 24-26 May 2023



## Changing co-chairs: Simone Schucht (FR) incoming

# We discussed:

- 1. Scenarios from CIAM and TF HTAP that could support further policy development
- 2. Differences in national assessments
- 3. Input for guidance document on "non-technical measures"
- 4. TFIAM workplan 2024-2025



#### Reducing health impacts due to air pollution Addressing the "Peringe Grennfelt question"

G. Kiesewetter, Z. Klimont, F. Wagner (CIAM) and MSC-W

How to define health impacts?

- Total premature deaths, with/without population growth and aging?
- Mortality risk per 100.000
- PM2.5 + Ozone?

# **Developments in GAINS and EMEP modelling**

- GAINS is made ready to assess sectoral policies ("staged approaches")
  In which order will sectors be addressed?
- GAINS and EMEP-model are ready to assess local air quality & policies
- GAINS is now ready for cost-optimized scenarios for the whole UNECE region
- Meeting critical loads for nitrogen proves to remain a challenge in several parts of Europe what can efficient nitrogen use contribute?

# Lessons from national modelling

- 1. There are different views on what current legislation for climate and energy policy entails
- 2. There are different views on the impact of some of the climate measures for air quality: e.g.: CCS and the use of hydrogen or ammonia as energy carriers
- 3. Different methodologies are used to estimate health improvements
- 4. The are different approaches to the application of bias corrections of models, in air quality projections

# Guidance on non-technical measures

- Definitions, assessment methodologies , link with policy instruments:
  - Awareness raising
  - Regulation
  - Pricing
  - Infrastructure (nudging)
- 2. Successful examples for heating, mobility, dietary change
- 3. Estimates of potential contribution to meeting air quality targets

# Work plan 2024-2025

- TFIAM and CIAM are prepared for supporting policy development with **scenario analyses**: which ?
- TFIAM will work on a **guidance document** on "non-technical" measures to be ready in 2024
- TFIAM will report on progress in clean air policies in cities (EPCAC)
- On the long-term agenda: how to best address **equity** issues?



#### Reducing health impacts due to air pollution Addressing the "Peringe Grennfelt question"

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# Ideas for new targets...

• One of the recommendations from the Saltsjöbaden 2023 Workshop:

Define a target for reduction of PM/ozone related mortality of 50% in the next decades

- Is this feasible for example in the UNECE region?
  - $\circ\,$  Depends on where?
  - $\circ~$  Depends on the base year chosen
  - Depends on the exact indicator (attributable deaths? Or risks per 100k?)
  - Depends on health impact calculation methodology (linear CRF? Including natural PM? Cutoff? Dynamic demography?, deaths or YOLL?, morbidity?, ozone?)
- Target ambition
  - $\,\circ\,$  Absolute target for the whole domain?
  - Absolute target for each country?
  - Relative target for each country ("gap closure")?
  - $\,\circ\,$  Target for each country with additional city targets?
  - 0 ...



### Scope for further mitigation in the UNECE region

Exploring attainability of health improvement 'goals'



#### **Scope for further mitigation in the UNECE region (2)**

Exploring attainability of health improvement 'goals'



#### European Union (excluding group 2 + UK)



#### European Union (group 2 – BG, HR, CY, MT, RO)



#### Türkiye (also IS, NO, CH, IL)



#### <10<sup>4</sup> Premature deaths (dynamic demography): OEURA Baseline -LOW ----- -50% from 2005 -50% from 2015

2005 2010 2015 2020 2025 2030 2035 2040 2045 2050

#### West Balkan, Ukraine, Belarus



# 2010 2015 2020 2025 2030 2035 2040 2045 2050



#### Source: GAINS model (CIAM/IIASA)

#### Scope for further mitigation in the UNECE region (3)

Exploring attainability of health improvement 'goals'



# Anthropogenic PM2.5: CAN



#### **Russian Federation**





#### EECCA (excl Belarus, Russia, Ukraine)

Canada





#### Source: GAINS model (CIAM/IIASA)

#### United States

#### Least-cost reduction of PM health impacts in UNECE (excl. North America) by 2050

*Optimization results for UNECE-wide improvements (\_\_\_\_) Optimization results for equal improvement in all countries (-----)* 



- Full enforcement of *Baseline* policies achieves by 2050 over 40% of the target goal
- The 70% reduction of the feasible range ('gap closure') allows to achieve the 50% health target
- Preliminary estimates indicate nearly 30% higher costs for the case where equal improvements in all countries are achieved
- Introduction of climate and dietary change
   policies could achieve over half of the necessary
   reduction to reach the 50% health target, compared
   to the *Baseline scenario*
- Additional air pollution control costs would be over ten times lower, however, the case with equal country improvements would be twice as expensive as European target case
- In either case, some countries are not achieving 50% target or even show increase in premature mortality compared to 2015 (see next slides)

The analysis considers population growth and aging



### Summary

#### Feasibility of a '-50% health target (premature deaths due to PM)'

Appears achievable in the UNECE region as a whole and in most but not all countries. Feasibility depends on details of the calculation, reference year, formulation of potential other targets (e.g., for cities, adding morbidity)

- For EU the target is already achieved in the baseline scenario
- Some non-EU countries may struggle to achieve such a target for themselves
- A target (roughly) proportional to anthropogenic PM<sub>2.5</sub> exposure seems more achievable
- A 50% target for the whole region would be more cost-effective, but less equitable
- Pursuing climate and dietary change policies appears essential and could get us 'halfway' and reduce ten-fold additional air pollution control costs (compared to Baseline)

# Ozone - impact of future emission policy

Action on methane would only be part of the solution; NOx/VOC emission reductions would still be very important to reduce surface  $O_3$ 

- Baseline
  - Average ozone concentrations in Europe will **increase** by 2-5% between 2015 and 2050. Peak season concentrations will be **reduced** around 5-10%. In both cases,  $CH_4$  emission increase in the baseline scenario hampers the reductions expected from NOx/VOC declines
- From 2015 baseline to 2050 LOW (including global 50% CH<sub>4</sub> emission reduction) would:
  - **Reduce** average ozone concentrations by around 15% and peak season concentrations by around 25%
  - About 20% of the annual mean ozone reduction is driven by reductions in CH<sub>4</sub>, compared to only 12% for peak season
  - For ozone mean, transcontinental non-CH<sub>4</sub> sources dominate over European sources, whilst for peak season European non-CH<sub>4</sub> sources dominate
- The difference between the 2050 CLE and 2050 LOW scenarios can be attributed to roughly 1/3 from reduction in global methane emissions, 1/3 from reduction in European precursor emissions and 1/3 from reduction of precursor emissions outside Europe, both for ozone mean and peak season
- CIAM estimates that methane emissions can be reduced (in the UNECE region) by almost 70% between 2015 and 2050, when **dietary** change and livestock reductions are included (2050 LOW scenario)

# Peak season ozone [µg/m<sup>3</sup>]





#### Source: EMEP model (MSC-W);

Split of impacts from UNECE vs global NOx/VOC reductions preliminary and not yet available at regional scale

# Potential health benefits in the UNECE (excluding North America) of (global) ozone policies





#### Source: EMEP and GAINS models (MSC-W/CIAM);

Split of impacts from UNECE vs global NOx/VOC reductions preliminary and not yet available for 2015 to 2050CLE case Preliminary results pending further updates to health impact calculation methodology (HRAPIE2 upcoming).



# Conclusions

- A 50% target appears feasible at the UNECE level, although cannot be achieved for each country for currently analysed scenarios
- A 50% target for the whole region would be more cost-effective than country level gap-closure targets ("equal improvement"), but less equitable
- Pursuing climate and dietary change policies appears essential and could get us 'half-way' and reduce ten-fold the additional air pollution control costs (compared to *Baseline* case)
- Comparable ozone target more challenging
  - Current air pollution policies largely offset by global increase in methane emissions
  - Feasibility of the target is more dependent on global cooperation to reduce ozone precursors, including methane
- Further analysis will consider, i.a.,
  - Alternative target setting, including achievement of 'absolute' country-based targets and inclusion of hot-spots (cities)
  - Validation and improvement of cost estimates and assessment of cost of non-technical measures