UNECE's Air Convention Gothenburg Protocol Review

18 May 2021

Working Group on Strategies and Review *Gothenburg Protocol Review Group*

Gothenburg Protocol Review

- 2012 amended Protocol (Protocol) entered into force on October 7,
 2019; currently has 24 Parties
- Review of Protocol for sufficiency and effectiveness required by article 10
 - Specifically calls for an evaluation of mitigation measures for black carbon emissions and ammonia control measures (10.3 & 10.4)
 - A list of elements that is to be considered in the review was developed, based on the Long-term Strategy, recommendations from the Policy Review Group on the 2016 Scientific Assessment of the Convention, as well as inputs from the science bodies
- The review was launched in 2019 by decision EB 2019/4. WGSR was tasked with leading the review process and with developing the scope, content and work schedule of the review
- The WGSR Chair, in consultation with the EB Bureau, tasked a Gothenburg Protocol Review Group (GPG) to assist in this work

Key Priorities of the review

- Initial focus on the <u>legally required elements</u>, including under article 10 of the Protocol (**black carbon** and **ammonia**); and broadly on <u>existing elements</u> like the **sufficiency** and **effectiveness** of current obligations and success in **achieving the Protocol's objectives**
- Review will also include elements meant to <u>address gaps</u> and <u>additional inputs</u>
- Gather information that will help inform recommendations and conclusions of the review to also support the increase in ratifications of Parties

Gothenburg Protocol Review Group

- Developed the "Preparations for the review of the Protocol to Abate Acidification, Eutrophication, and Ground-level ozone, as amended in 2012 (2020/3)." Includes the scope and content of the review and elaborates on the elements found in EB Decision 2019/4. (Adopted at EB in December 2020)
- **Annex I** of the "Preparations" document provides a <u>list of</u> <u>questions to the subsidiary bodies</u>
- Based on the elements contained in the "Preparations" document for the review, a "Draft annotated outline of the report on the review of the Protocol to Abate Acidification, Eutrophication and Ground-level Ozone (2021/4)" has been prepared as official document for the 59th Session of the WGSR

Annex I of the "Preparatory" Document

- List of questions to help guide Subsidiary Bodies (EMEP SB, WGE, WGSR, Parties and Non-Parties and IC) in preparing for the review
 - Each question has a suggested group, TF or centre that the GPG has proposed answer the question – some have more than one group identified
 - A number of questions are directed to WGSR itself see informal document
- The answers to the questions will provide inputs needed to address the review elements (which were identified in the <u>preparatory</u> document and elaborated on in the <u>annotated outline</u>)

Elements of the review as reflected in Annex I of the "Preparatory" Document

- Questions to Subsidiary Bodies of the Convention are divided into the following groups:
 - Review of obligations in relation to emission reductions
 - Review of progress towards achieving the environmental and health objectives of the Protocol
 - Review of adequacy of obligations in attaining the environmental and health objectives of the Protocol
 - Evaluation of mitigation measures for **black carbon** emissions
 - Evaluation of **ammonia** control measures and consideration of the need to revise annex IX

Draft Outline of the Report on the Review

- A. Introduction
- B. Legal requirements for the review
- C. Emissions
- D. Measured and modelled atmospheric concentrations and deposition levels
- E. Measures and modelled effects on natural ecosystems, materials and crops and assessment of human health effects
- F. Emission reduction commitments for Parties
- G. Emission limit values, technical annexes and the related guidance documents of the Protocol (with priority given to black carbon and ammonia measures)
- H. Specific sector approaches (e.g., residential solid-fuel, agriculture, shipping)
- I. Non-technical measures, best available technology and energy-efficiency requirements
- J. Flexibility provisions
- K. Convention Parties that are not Parties to the Protocol
- L. Canada and the United States
- M. Hemispheric Transport
- N. Integrated multi-pollutant, multi-effect approach,
- O. Synergies and interactions with other policy areas
- P. Progress towards achieving the objectives of the protocol
- Q. Additional policy issues

R. Conclusions

Inputs

- Annex I Questions: Questions listed in each section
- <u>Key documentation:</u> See correlation table in Section III of 2021/4. Subsidiary bodies continue to submit documentation to the table & reports or separate informal documents needed for the Review.
- <u>Timeline for completion of input:</u> Bodies to insert timing of products and completion of work to answer the Annex I questions.
- Resource implications (as appropriate): Bodies to add needs to complete work.
- This information will evolve into the eventual conclusions and/or recommendations of the review

Process for submitting input

- Initial input was due April 9 from EMEP SB, WGE and WGSR/GPG
- Informal document "Draft Report of the Review of the Gothenburg Protocol" is an initial Review draft and expanded version of the annotated outline (2021/4)
- Further input & key messages can be provided to EMEP SB/WGE Chairs & WGSR/GPG by 15 July and GPG will submit Draft 1 of the Review as an official document by September 2021 for the EB in December
- Progress on Draft 1 will be discussed at EB in December 2021, and further work on the review will continue into 2022
- Additional input into the review (Draft 2) will be accepted until Jan 10, the GPG will then work on Draft 2 and submit it by Jan 17 for the official document deadline for WGSR60
- Draft 2 to be discussed at WGSR 60 in April 2022; between April-Sept GPG will further elaborate the remaining inputs
- Final draft will be discussed at EMEP SB/WGE in September 2022
- The final draft will be submitted by official doc deadline in Sept 2022

GPG Informal documents for the Review

- Draft Report of the Review of the Gothenburg Protocol Review
- Gothenburg Protocol Review Timeline
- WGSR Inputs to Annotated Outline
- Flexibilities in the Amended Gothenburg Protocol
- Issues to consider for Nitrogen in relation to the Gothenburg Protocol Submitted by TFRN. *Note: GPG did not have time to incorporate key information into the Draft report of the Review.*
- Note on non-technical and structural measures

WGSR Inputs

- 1.5: Need information from Parties on 1.5 (a-e) and non-Parties on 1.5(d): Proposal to Submit by 30 September 2021
- 6.4: Proposal for Parties & TF Chairs to give views on which guidance documents should be updated as a priority and if there needs to be any new guidance documents. Responses to the Secretariat by 30 September 2021.
 - Need views on whether a guidance document is needed on non-technical measures. See informal document from WSGR58 re-posted for WGSR 59
- 6.1 Flexibility: Separate presentation on informal document "Flexibilities in the Amended Gothenburg Protocol:" comments due 15 July
- 6.3: TFIAM/CIAM will present on air & climate synergies, including methane.
- 6.2(a&b) Other articles: Proposal to collect preliminary views from Parties by 30 September 2021 on whether they are effective to meet the objective of the Protocol.
- 6.5: Policy implications for condensables
- Key messages/conclusions from 10.3/10.4 evaluations on black carbon emissions and ammonia control measures will be included in the Review

Timeframe

Meeting	Title of report tabled for consideration	Deadline
WGSR 58 / EB 40	Preparations for the review (final) ECE/EB.AIR/WG.5/2020/3 Considerations for ammonia relevant to future review of the Gothenburg Protocol Informal document on prioritizing reductions of PM to also achieve reduction of BC	25 September 2020 for official documents Evaluation per Article 10.3 & 10.4 (WGSR informal documents)
WGSR 59 (18-20 May 2021)	First draft annotated outline on the Review	February 2021
TF/centre/ICP meetings	First draft of the report for the review Informal Document	Initial Input April 2021
EMEP SB/WGE meeting (13-17 Sept 2021)	First Draft of report of the review ECE/EB.AIR/WG.#/##	September 2021
WGSR 60 (11-14 April 2022)	Second Draft of report of the review ECE/EB.AIR/WG.#/##	January 2022
EB 42 (Dec 2022)	Final report of review adopted/Conclude the Review	September 2022

GPG Members

- Chair: Kimber Scavo
- WGSR Bureau: Ivan Angelov, Dominique Pritula, Till Spranger
- WGE & EMEP SB Chairs: Isaura Rabago, Laurence Rouil
- Invited experts:
 Richard Ballaman, Noe Megrelishvili, Peter Meulepas
- Task Force Co-Chairs:
 Rob Maas & Stefan Åström (TFIAM); Claudia Marques dos Santos,
 Tommy Dalgaard & Mark Sutton (TFRN); Tiziano Pignatelli & Jean-Guy Bartaire (TFTEI)
- Advisors: Anna Engleryd (EB), Susanne Lindahl (EC)
- Secretariat: Alina Novikova