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# Forest Law Enforcement and Governance (FLEG): FLEG Program Approaches and Experience of Implementation in the Russian Federation

UNITED NATIONS ECONOMIC COMMISSION FOR EUROPE COMMITTEE ON FORESTS AND THE FOREST  
INDUSTRY

Seventy-Second Session, November 19, 2014, Kazan, Russian Federation



EUROPEAN NEIGHBORHOOD AND PARTNERSHIP INSTRUMENT EAST COUNTRIES FOREST LAW  
ENFORCEMENT AND GOVERNANCE II PROGRAM

The Program is funded by the European Union and implemented by the World Bank in partnership with WWF and IUCN



# UNDERLYING PRINCIPLES OF THE ROVANIEMI ACTION PLAN

- Forest governance, based on evidence-based decision making and the transparent monitoring of progress towards sustainable forest management
  - Assurance and monitoring of forest produce legality
  - Assessment of forest management sustainability in the region;
  - Review and improvement of the situation of forestry education as assured by the forest sector; and
  - Active participation of civil society and the private sector as sought by the forest sector
- and others...

*correspond to the objectives of both FLEG II and FFRP which, in our opinion, can notably contribute into the Rovaniemi Plan implementation, and also benefit from it through, enriching their own operational studies with provisions and developments, produced under the Rovaniemi Plan.*



РЕГИОНАЛЬНАЯ ПРОГРАММА «ПРАВОПРИМЕНЕНИЕ И УПРАВЛЕНИЕ  
В ЛЕСНОМ СЕКТОРЕ СТРАН ВОСТОЧНОГО РЕГИОНА ДЕЙСТВИЯ  
ЕВРОПЕЙСКОГО ИНСТРУМЕНТА СОСЕДСТВА И ПАРТНЕРСТВА»

Программа финансируется Европейским Союзом и реализуется  
Всемирным Банком в партнерстве с МСОП и WWF



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# FOREST GOVERNANCE ASSESSMENTS (non-governmental and independent)

## Оценки качества лесоправления в РФ (общественные и независимые)



Результаты опроса общественного мнения  
(по данным ВЦИОМ)

Слабая информированность населения о планах по охране и использованию лесов области, района, лесничества  
(% опрошенных)



International  
Organization for  
Standardization



PEFC  
PEFC/01-00-01



FSC  
www.fsc.org

0 - слабая информированность населения  
1 - хорошая информированность населения  
2 - очень хорошая информированность населения

GREENPEACE

Опрос: Насколько, по вашему мнению, 'Всероссийский форум работников лесного комплекса' полезен для лесов и лесного хозяйства?

Опрос: Насколько вы доверяете системе федеральных органов государственной власти РФ в целом?

Опрос: Насколько полезна государственная инвентаризация лесов (ГИЛ) в ее нынешнем виде для лесов и лесного хозяйства?

[ На страницу: 1, 2 ]



# GOVERNMENT EFFORTS TO ASSESS FOREST GOVERNANCE

ФЕДЕРАЛЬНАЯ СЛУЖБА ЛЕСНОГО ХОЗЯЙСТВА РОССИИ

УТВЕРЖДЕНЫ  
приказом Федеральной службы  
лесного хозяйства России  
от 05.02.98 № 21

КРИТЕРИИ И ИНДИКАТОРЫ  
УСТОЙЧИВОГО УПРАВЛЕНИЯ  
ЛЕСАМИ РОССИЙСКОЙ ФЕДЕРАЦИИ



Москва 1997



CRITERIA AND INDICATORS FOR  
CONSERVATION AND SUSTAINABLE  
MANAGEMENT OF TEMPERATE  
BOREAL FORESTS

THE MONTRÉAL PROCESS



FOURTH EDITION, OCTOBER 2009



***CRITERIA TO EVALUATE  
PERFORMANCE OF  
REGIONAL PUBLIC  
AUTHORITIES WITH  
RESPECT TO THEIR  
EXECUTION OF DELEGATED  
POWERS TO GOVERN  
FOREST STAKEHOLDER  
RELATIONS***

Approved by Resolution of the Government  
# 194, dated March 6, 2012



**FLEG**

Forest Law Enforcement & Governance



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23.04.2012

The Program is funded by the European  
the World Bank in partnership with WWF



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# Bank's Approach to Developing a Governance Diagnostics Tool

**Measure WHAT?:** Governance in the broad sense of the term.

**WHY?:** As a foundation for rational reform, and as a way to track progress of reform.

**HOW?:** Through direct or indirect “actionable” indicators, evaluated by stakeholders in a way promoting consensus on needed action.

**For WHOM?:** With the sponsorship of government, but with results that can be used by many.

[www.profor.info](http://www.profor.info)



## Russia's engagement in testing

- First use in country with boreal forests
- First in a country with significant forest resources, industry, exports and trade
- Implications for the introduction of the EU Timber Regulation and the US Lacey Act
- First use of a series of sub-national workshops to cover different forest types and different sets of constraints
- First use with a customized “home-grown” approach



# What and Who affect the outcomes of forest governance?

- ✓ Forest governance is affected with the overall governance in the country
- ✓ Social and environmental policies
- ✓ Fiscal policies (taxes and customs duties)
- ✓ Tariffs of public sector monopolies

**Forest governance outcomes depend not only on the quality of the federal and regional forest governance system; hence it is necessary to choose only those indicators which are explicitly or to a greater extent related to forest authorities.**



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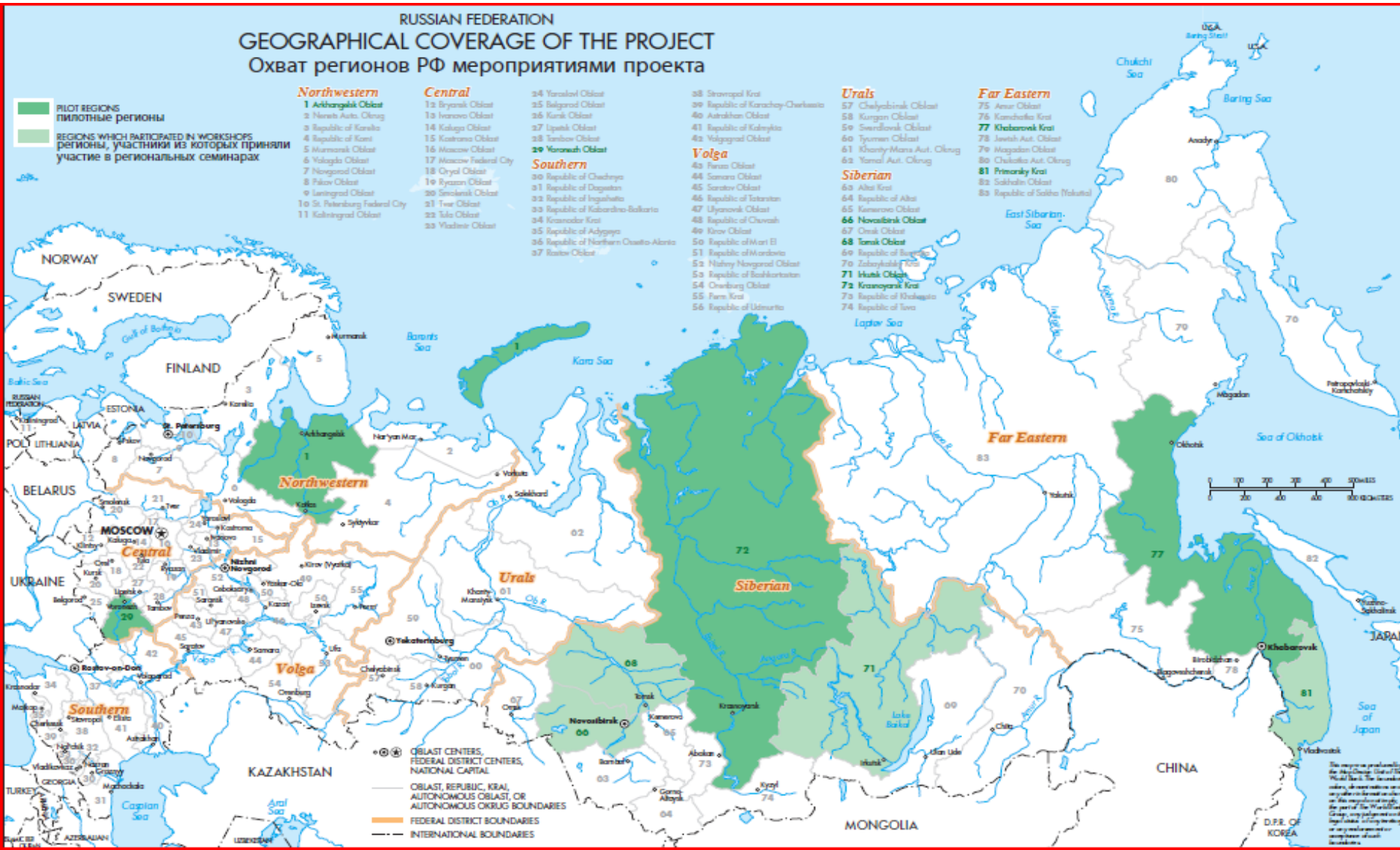
Программа финансируется Европейским Союзом и реализуется  
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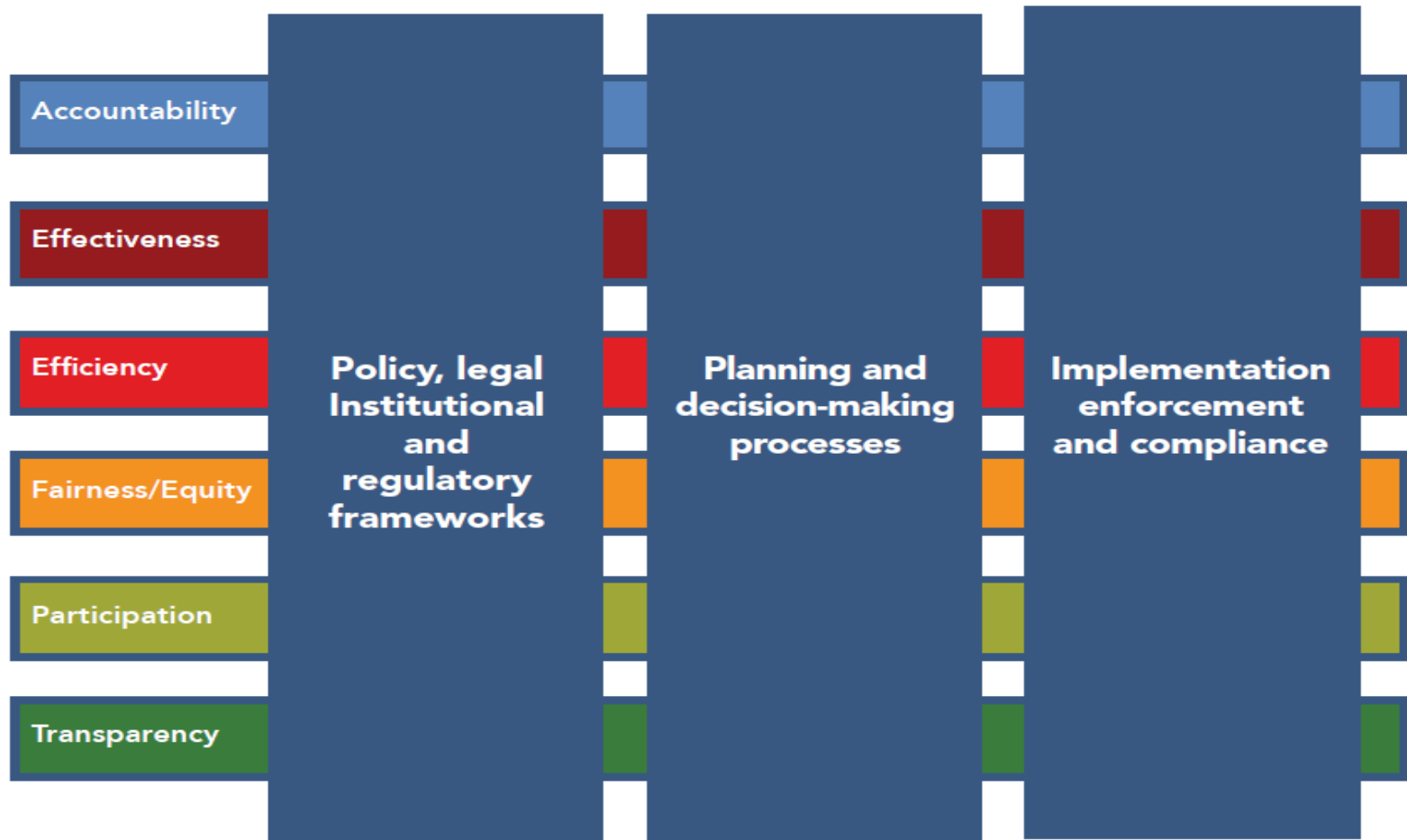
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# Russian regions, represented at the regional workshops in Russia in 2012



# Key attributes of good governance



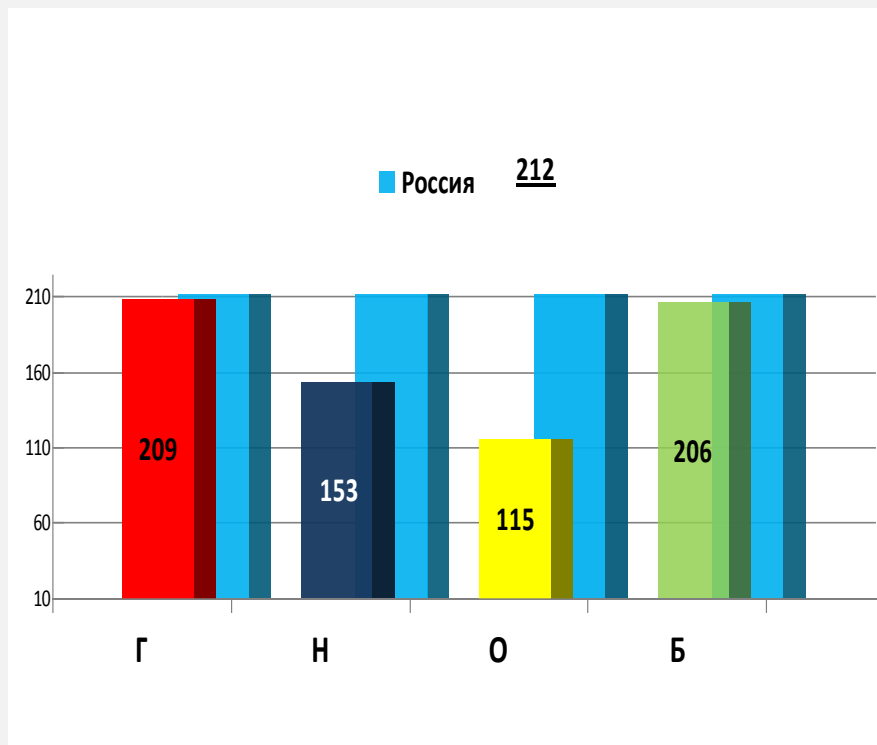
Outcomes:

Merits

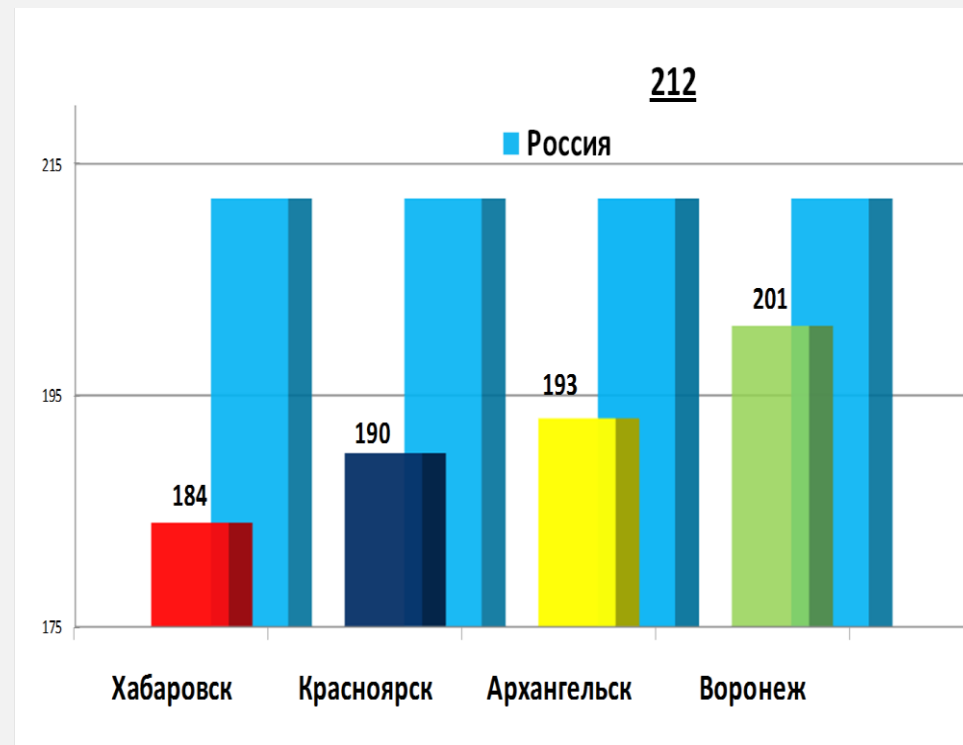
Weaknesses



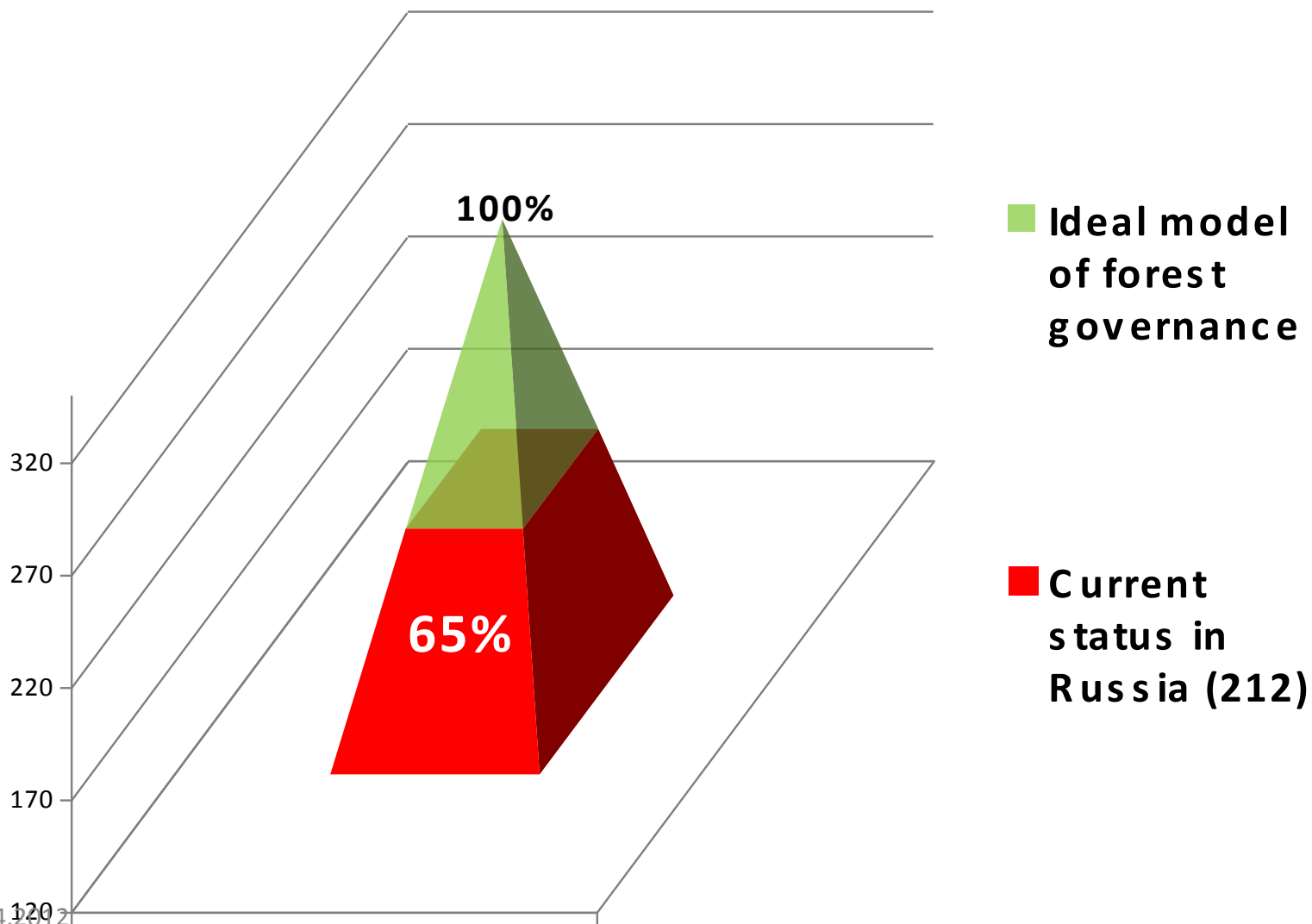
## Aggregate scores, by respondent group



## Aggregate scores, by region



# The quality of forest governance in Russia, based on the aggregate scores, produced under the diagnostic project

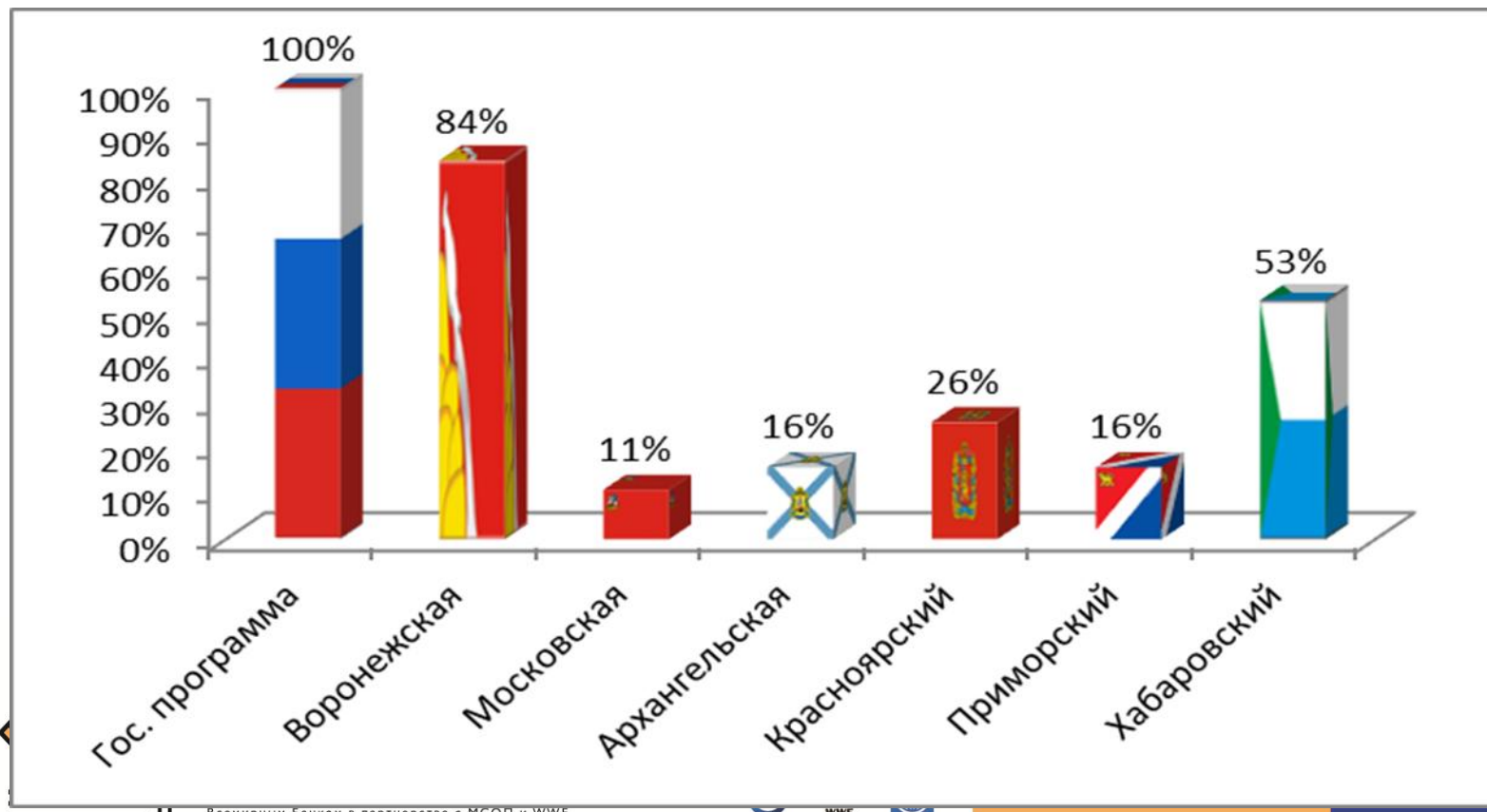


# Key merits of the PROFOR-supported diagnostic approach

- Its **comprehensiveness** which enables to undertake an integrated and multi-factor analysis;
- Its **module-based framework** which supports its flexibility and enables to adapt it for use at different levels;
- **Indicators for periodic monitoring**

# Analysis of Approaches to Design Regional Forest Strategic Development Programs : State Program VS regional Programs

Consistency between indicators at the federal level and those of Russian regions

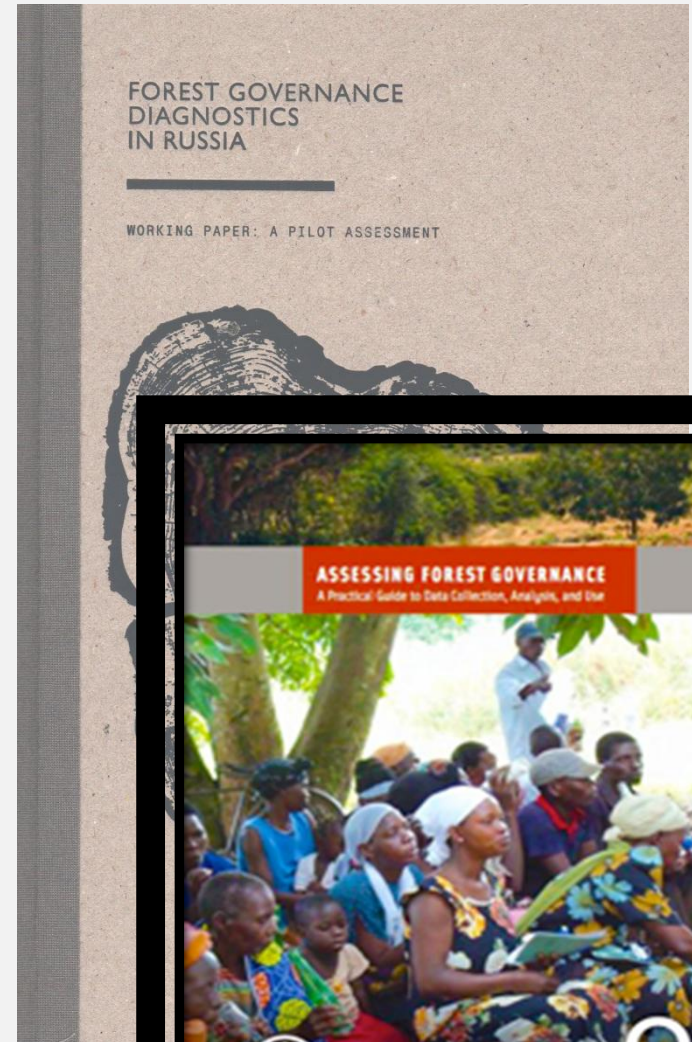




# Forest Governance Diagnostics in Russia

## Outcomes and Next steps

- Analysis of weaknesses and ways to improve
- Reflecting development vectors in forest policy
- Dissemination of results and practical implications
- Using the results of the testing and further refining in the process of implementation of the Forest Project - 2 Project "Forest Fire response Project"
- Introducing forest governance assessment methodology in FLEG-2 Program and its adjustment for different levels of forest management
- Quality Monitoring of forest governance in Russia





**UKaid**  
from the Department for  
International Development



*Thank you!*

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