

Report
of the first vice-minister on emergency situations
of the Republic of Kazakhstan Mr. N. Bizhanov
at a High-level Commitment meeting on the Convention of the UN
European Economic Committee on the Transboundary Effects
of the industrial Accidents
(. Geneva, December 14-15, 2005)

Dear Chairman!
Dear ladies and sirs!

Let on behalf of the Ministry of emergency situations of the Republic of Kazakhstan intimately to welcome all participants of High level Commitment Meeting on the Convention of the UN European Economic Commission on the Transboundary Effects of the Industrial Accidents. The given representative forum should give a positive pulse in the further development of the strategic approaches in the decision of problems of reduction of danger of occurrence of industrial accidents at national and regional levels.

It is known, that recently many countries of the world even more often are threatened with large-scale disasters, accidents and industrial accidents, which negative consequences get transboundary character and steady tendency of significant growth. They do not know borders - having arisen in one country, territories and population of other country frequently damage.

The large-scale industrial failures are capable to put significant damage to national interests, ecological and economic safety of the states.

On a high level of concern concerning these problems the world public was removed with failure having place in 1984 in the Indian Bhopaly city, where as a result of emission of chemically dangerous substances was lost 2 thousand the man, and 200 thousand - have received traumas.

This concern was confirmed with failure on chemical manufacture in Kharbin city of Chinese National Republic, which negative consequences for separate territories of Russian Federation now are difficult for estimating. The world practice shows the tendency of growth of failures at production, processing, transportation coal-hydrogen raw material.

Are not exception of these tendencies of the countries of Commonwealth of the Independent States, including the states of Central Asia and Caucasuses.

The presence of set forth above general threats predetermines necessity of active association of our efforts, material and intellectual resources, for duly response on man-made emergencies, in acceptance of a complex preventive measures on reduction of their extremely negative influence on social and economic spheres, and also ecological balance in Central Asia region.

In the given conditions, the constructive decision of available problems in this responsible sphere at a level of the separate countries and local regions is required, the coordinated actions of all our states are necessary for an opposition for these threats.

It is necessary to note, that the safety of the citizens of our republic is the main priority of long-term Strategy of development of Kazakhstan till 2030 year, which decision is on the special control of the President and Government of the Republic of Kazakhstan.

For Kazakhstan a basic step in the given direction became its connection in 2000 to the Convention on the Transboundary Effects of the Industrial Accidents. By government by competent bodies for realization of the purposes of the

given Convention are nominated the Ministry on emergency situations and Ministry of protection of an environment of the Republic of Kazakhstan.

The convention especially marks necessity of active international cooperation for bilateral and multilateral formats between the interested states up to, in time and after failures with the purposes of coordination of actions at all appropriate levels for maintenance of readiness to them, prevention and liquidation them Transboundary influence.

In this connection, adhering principles of the specified Convention, recognizing importance and urgent prevention of serious influence of industrial failures on the people and environment, the countries of the world unite the efforts in this direction.

Kazakhstan in sphere of the prevention and liquidation of emergency situations natural and man-made character, including with Transboundary influence has the bilateral contracts with Russia, Georgia, Ukraine, multilateral contracts with the countries of Commonwealth of the independent states, separately with the countries of Central Asia, Shanghai organization of cooperation, and also has joined the frame document of NATO "Partnership foe Peace". Also participates in the Convention on prevention of large industrial failures.

The multilateral contacts of Kazakhstan to the countries of Commonwealth of the Independent States - Azerbaijan, Armenia, Belarus, Georgia, Kyrgyzstan, Moldova, Russia, Tadjikistan, Ukraine in the given sphere are carried out within the framework of Interstate council of Commonwealth of the Independent States (CIS) on industrial safety, playing a conducting role in definition of politics in the field of protection of the population and territories from industrial accidents.

Strategic task of Interstate council on industrial safety is the creation of guarantees of national safety ensuring reliable protection of the population from objectively existing threats 21 centuries, and also favorable conditions to reforms inside our countries and realization of the plans of state construction.

Interstate council does significant job in development and deepening of cooperation between our states on the basis of use on mutually advantageous conditions of the saved experience and scientific and technical achievement, the real steps on rapprochement of the national legislations, establishment of the uniform requirements in maintenance of industrial safety are undertaken. Thus the constant information interchange about circumstances, reasons and consequences man-made accidents and traumas of the workers engaged on dangerous manufactures, and also analytical and statistical materials is carried out in the field of maintenance of industrial safety.

Effort in practical activity of our states and Interstate council on prevention of industrial accidents are directed on:

- Definition of priority directions of cooperation and realization of the coordinated politics in the field of maintenance of industrial safety;
- Acceptance of the programs and plans of development of cooperation, legal regulation of state supervision and permitting activity in the field of maintenance of industrial safety;

- Maintenance of the coordinated actions in the field of normative regulation and on rapprochement of the requirements on industrial safety with the international norms and standards;

- Cooperation in the field of maintenance of industrial safety with the appropriate bodies of the states which are not being the participants of the agreement;

- Coordination of legal, industrial, economic, ecological, organizational and other questions of cooperation in the field of maintenance of industrial safety on dangerous industrial objects;

- Information interchange in the field of maintenance of industrial safety.

The first session of Interstate council was held in Minsk (Belarus) in July, 2002.

At session except for the decision organizational and points of order, the experience of mutual relation of bodies of state supervision of the state-participants of CIS, was considered in the field of industrial safety for 1991-2002 years. The priority directions of activity of the given council in this direction are determined and for their realization the working groups are created:

- Under the rules and coordination of activity of council;

- On realization of the comparative analysis of a condition and directions of perfection of normative-legal regulation in the field of industrial safety, formation of principles and procedures on realization of the requirements industrial and information maintenance;

- On formation of principles of a mutual recognition of the licenses and sanctions;

- On preparation, certification and certification of the personnel.

The second session of Interstate council passed in Sochi (Russia) in September, 2003. This period is characteristic by realization of preparatory jobs on integration of economic of the countries of CIS in world community.

In many countries the jobs on preparation for the introduction into the World trade organization are begun. The jobs on preparation of the frame laws "About technical regulation " and creation of national systems of technical regulation are actively conducted. On the basis of the modeling law are developed and the national laws "About industrial safety on dangerous industrial objects" are accepted. The significant job is carried out on development of the interstate normative-legal documents, creation of system of preparation and improvement of professional skill of the experts of supervising bodies.

The third session of Interstate council is carried out in Yalta (Ukraine) in October, 2004. At this stage the significant attention was given to development and coordination of efforts of research organizations in development of measures of maintenance of industrial safety, organization on a constant basis of an exchange of directory materials between the state-participants of CIS. Are authorized the order of preparation and accommodation of information materials on an Internet - site of Council, Plan of the basic measures of Council on realization of the Agreement about cooperation in the field of industrial safety on dangerous industrial objects for the period till 2010.

In September of the current year in Astana (Kazakhstan) the fourth session of Interstate Council is spent. On results of job the certain results in development and deepening of cooperation on industrial safety between the states of CIS, positive shifts on rapprochement of the national legislations, establishment of the uniform requirements in maintenance of safe conducting jobs on dangerous industrial objects are marked.

28 September, 2001 in Moscow between Governments of the state-participants of Commonwealth of the Independent States signed the Agreement on cooperation in the field of maintenance of industrial safety on dangerous industrial objects. The given Agreement was by natural development of rules(situations) of the Convention about man-made influence of industrial accidents for our countries.

Within the framework of its realization the certain positive experience in questions of licensing of dangerous industrial activity, declaration of industrial safety of dangerous industrial objects is saved.

Now, the institute of declaration of safety of the most dangerous industrial objects is entered in the majority of the countries of CIS. So the Government of Kazakhstan in 2001 authorizes Rules of representation and form of the declaration of safety of industrial object and the List of organizations is authorized, which activity has the increased risk of occurrence of emergency situations.

This list included 520 organizations, including 30 on which failure can carry Transboundary character. For today already 400 organizations have developed the similar declarations. The copies of these documents are available on dangerous industrial objects, for local executive bodies and in divisions of Ministry of emergency situations of Kazakhstan.

Within the current year in the countries of Commonwealth the jobs on obligatory insurance of the civil-law responsibility of the owners of objects are actively conducted, which activity, is connected to danger of causing of harm to the third persons. In Kazakhstan the special law in this sphere of activity is accepted. This job is focused on a qualitatively new level of security of the citizens from possible industrial accidents, is guaranteed of compensation of the caused damage in complete volume at approach of an insurance case.

With the purposes of the decision of tasks operative response on industrial accidents of Transboundary character, and also for organization of rescue and other urgent jobs the Staff of Forces of Commonwealth of the Independent States, aggregate number more than 3000 rescuers is created.

For efficiency response on emergency situations of its formation are incorporated in three groupings:

Western - formation of the Staff of Forces from Ukraine, Belarus, Moldova, part - from Russian Federation;

Southern - from the states of Transcaucasia and part from Russian Federation;

East - from the countries of Central Asia, Kazakhstan, part from Russian Federation.

Structure of East grouping of forces from Republic of Kazakhstan includes platoon of a civil defense, aeromobile operative - rescue groups, and also brigade of the Centre of medicine of accidents by an aggregate number more than 350 men and 36 units of engineering.

With the purposes of the further development of the Staff of Forces Council of the chapters of governments of CIS authorizes the Interstate target program for liquidation of consequences of extreme situations for the period till 2010 year.

The following step of development of effective mechanisms of joint counteraction to threats of industrial failures at a regional level became signing in 2005 in Moscow of the Agreement between governments of the states - members of the Shanghai organization of cooperation about interaction at rendering assistance in liquidation of emergency situations, which participants became of Kazakhstan, Russia, China, Kyrgyzstan, Uzbekistan, Tadjikistan. As the observers act of Iran, Mongolia, Pakistan and India.

By the given Agreement of the party have undertaken the obligations on development of mutually advantageous cooperation in the field of the prevention of emergency situations by planning joint actions on cases of their occurrence, granting of the mutual help at liquidation of consequences, monitoring of environmental natural environment, information interchange and preparation of the experts.

With the purposes of maintenance of duly awareness of a society about existing risks the greatest meaning has introduction of new technologies in development of system of the early notification about threat of extreme situations, including industrial failures.

In this direction of Kazakhstan at the second UN World Conference on disasters reduction, which have been spent during January 18-22 of the current year in the Japanese city Kobe, initiated creation in Central Asia of the regional Coordination Centre on Disasters Response (CACCCR) regional and global scale

The necessity of creation of such CACCCR is called by significant growth of industrial manufacture in Central Asia region and threat, connected to it, of various large-scale accidents, which negative consequences can have Trans-boundary character, putting significant damage on social and economic spheres, and also ecological balance in region.

Thus by the basic tasks of the above named CACCCR see:

- Maintenance of the integrated approach in prevention of emergency situations;
- Mitigation of risk factors of disasters, identification, estimation, monitoring of danger of emergency situations and their forecasting;
- Creation of system of the early notification and mutual notice about risk of emergency situations;
- Coordination of joint efforts, strengthening of readiness for effective and duly response on emergency situations;
- Regular operative interchange by the information.

The consideration of a question on creation of the named regional Centre was continued in Kazakhstan in May, 2005 at the Second advisory meeting of the countries of Central Asia on disasters reduction, where the representatives of these states have supported the given initiative of Kazakhstan.

The Kazakhstan party develops the projects of a substantiation and circuit of functioning of the considered Centre, which are on the coordination in next countries of region. The further realization of the specified initiative of Kazakhstan is coordinated by Administration of the country and Government of Kazakhstan.

By way of rendering assistance in real realization the Kazakhstan initiative now are considered by the interested specialized structures of UN and NATO.

In view of available problems in realization of the given project the Kazakhstan party considers, that the attraction of resources of the foreign states and international organizations could considerably speed up creation of the Central Asia Coordination Centre on disasters reduction.

In turn, Kazakhstan for these purposes is ready to give resources of the Republican Crisis centre equipped by high technology modern equipment. The similar Crisis Center would be necessary for creating and in the next countries of Central Asia.

Besides the certain efforts in sphere of prevention of industrial failures are undertaken within the framework of cooperation with the countries of the international regional Organization of the contract about collective safety, into which structure enter Armenia, Kyrgyzstan, Belarus, Russian Federation, Kazakhstan and Tadjikistan.

In particular, the intergovernmental Agreement, developed by the Kazakhstan party, on joint measures on a safety of territories of the states - members of Organization of the contract about collective safety from man-made emergency situations having Transboundary character is planned to signing.

In the conclusion, let to express reliance, that the job spent by our states, Interstate Council within the framework of the Agreement on cooperation in the field of maintenance of industrial safety on dangerous industrial objects brings in the worthy contribution to realization of rules of the Convention of the UN European Economic Committee about Transboundary influence of industrial accidents.

Using a case, let to congratulate all participants of the given Meeting on coming Christmas!

I wish to All successes, well-being and fruitful job!

I thank you for attention and support!