

**REPORT  
OF THE 14<sup>TH</sup> SESSION OF THE SPECA PROJECT WORKING GROUP ON  
TRANSPORT AND BORDER CROSSING<sup>1</sup>**

17-18 March 2009  
Almaty, Kazakhstan

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<sup>1</sup> This report has been issued without formal editing

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### I. INTRODUCTION

#### Organization

1. The 14<sup>th</sup> session of SPECA Project Working Group on Transport and Border Crossing (PWG-TBC) was held on 17-18 March 2008 in Almaty, Kazakhstan, hosted by the Ministry of Transport and Communications of the Republic of Kazakhstan, the lead SPECA country in the field of transport. The session was conducted in English with simultaneous interpretation into Russian language.

#### Adoption of the Agenda

2. The Project Working Group adopted its agenda unanimously. The Agenda is attached as Annex 1.

#### Attendance

3. Representatives of the Islamic Republic of Afghanistan, the Azerbaijan Republic, the Republic of Kazakhstan, the Kyrgyz Republic, the Republic of Tajikistan and the Republic of Turkmenistan participated in the session. The session was also attended by representatives of UNECE, UNESCAP, EC, EurAsEC, USAID Regional Trade Liberalization and Customs project, Asian Development Bank, Islamic Development Bank, European Bank for Reconstruction and Development, EurAsian Bank and private sector. The list of participants is enclosed as Annex 2.

#### Opening of the session

4. The session was opened and chaired by H.E. Mr. Azat Bekturov, Vice-Minister of Transport and Communications of the Republic of Kazakhstan. In his welcome statement, the Chairmen highlighted the importance of PWG's activities for SPECA countries and expressed its appreciation to the Islamic Development Bank for its continuous support to the PWG-TBC. He also expressed his satisfaction with participation of representatives from SPECA countries and international organization.

In conclusion, Mr. Bekturov congratulated the participants with the coming Central Asian holiday of Navruz.

5. Representative of UNECE delivered an opening statement on behalf of the Executive Secretary and the Director of Transport Division of UNECE. In the statement, participants were informed of the Joint Trade and Transport Conference on the Impact of Globalization on Transport, Logistics and Trade, organized by UNECE in February 2009, the joint OSCE-UNECE initiative to develop a common methodology for measuring border crossing performance, and the continuous activities of UNECE in developing international legal instruments, as well as UNECE's activities under the UNDA funded project on road safety. In this regard, SPECA countries were encouraged to participate in the Road Safety workshop to be held in May 2009 in Minsk, Belarus.

6. In the statement delivered by the Director of Transport Division of UNESCAP, the session was briefed on the revised ESCAP conference structure and the organization of the first session of the Committee on Transport in October 2008 in Bangkok, which took an inclusive approach in addressing emerging issues in the transport sector, while maintaining a focus on its core activities such as the Asian Highway and Trans-Asian Railway networks. He also provided the information on the third session of the SPECA Governing Council, held on 20 October 2008 in Moscow, in conjunction with the third meeting of the SPECA Economic Forum on "Investment Partnerships for Stronger Economic Cooperation and Integration in Central Asia", as well as on the establishment of a subregional ESCAP / UNECE office for the countries of North and Central Asia. He further encouraged SPECA countries to participate in the first session of the Forum of Asian Ministers of Transport in December 2009 in Bangkok, Thailand.

## **II. PROCEEDINGS**

7. H.E. Mr. Bekturov briefly reported on implementation of decisions made at the 13th session of SPECA PWG-TBC, and invited SPECA countries to provide an update on the progress achieved in the implementation of national transport developments and initiatives since the previous session of the PWG.

8. Representative of the Islamic Republic of Afghanistan stressed the vital role of efficiently functioning international transit transport routes through SPECA countries, as a major precondition for growing regional and interregional trade and hence for the economic development, and highlighted the importance of regional cooperation in helping SPECA countries to reach their economic growth potential and eradicate poverty. Noting the impact of recent transport infrastructure projects, such as the construction of road bridges across the river Panj, and reaffirming Afghanistan's increasing interest to regional cooperation, as evidenced by the accession of the country to the UN Special

Programme for the Economies of Central Asia in 2005, the representative of Afghanistan called for increased investments in Afghanistan's infrastructure.

9. Representative of the Customs authority of the Azerbaijan Republic informed the session that single window principle has been implemented in the Republic in line with the Decree signed on 11 Nov. 2008 by the President of Azerbaijan "On implementation of the single window procedure upon inspection of goods and vehicles crossing the state border points of the Azerbaijan Republic", which delegated the veterinary, phyto-sanitary, sanitary and border control functions to the State Customs Committee. He also briefed the PWG on modernization of border crossing facilities and equipment, introduction of ICT and other initiatives under the target Programme on Customs system development 2007-2011. Representative of the Ministry of Transport of Azerbaijan presented new developments at the Baku International Sea Trade Port.

10. Representative of the Republic of Kazakhstan provided information on construction and electrification of railways, reconstruction of roads of international importance and implementation of intelligent transport system under the public private partnership initiative in line with the Law of the Republic of Kazakhstan of June 2008 "On changes and amendments to some legislative acts on concession". He also updated the session on the implementation of automated cargo delivery control system under the electronic Customs programme, which provides online remote monitoring tools and weight and dimensions control capabilities. Kazakhstan representative also informed of ongoing internal procedures with respect to the approval of the Intergovernmental Agreement on the Trans-Asian Railway Network and the Istanbul Convention of 26 June 1990. With regard to the establishment of national trade and transport coordinating mechanisms, the PWG was informed that the Commission on transit development was founded by the decree № 583 of 13 June 2008 by the Government of Kazakhstan.

11. Representative from the Ministry of Transport of the Kyrgyz Republic outlined the progress achieved by the country in the implementation of the Almaty Programme of Action. This includes the accession to seven international transport Conventions recommended in ESCAP resolution 48/11 of 1992, development of international road and rail transport corridors and ICT, as well as Kyrgyzstan's activities under bilateral and multilateral initiatives of subregional and regional importance. Representative from the Customs authority of Kyrgyzstan provided the information on the implementation of one stop procedure, which includes joint Customs, veterinary, phyto-sanitary, and transport control by Kazakh / Kyrgyz authorities, and on the use of plastic safe-packs, introduced under a pilot project at the Akzhol-Kordai border crossing with the objectives to enhance control of transit cargo, increase Customs revenues and decrease the level of corruption.

12. Representative of the Republic of Tajikistan shared the progress achieved in the harmonization of national legislation and accession to international transport conventions; construction and reconstruction of national road network and construction of other transport infrastructure objects, including tunnels and bridges; the adoption of the Concept on implementation of single window procedure, and the development of network of terminals, equipped with Customs facilities and providing insurance, technical maintenance, medical and other services for Tajik and national road carriers. In addition, the Tajik representative mentioned the activities for the development of border crossing facilities, including the reconstruction of international terminal at Tursunzade. Control over weight and dimensions of vehicles entering the country was named as one of serious problems, and the cooperation with Ministries of Transport of neighbouring countries was noted in this regard.

13. A representative of NIITK, the Research Institute on Transport and Communications, reported on the information received from UNESCAP and SPECA countries for the update of the SPECA transport databases and distributed the updated versions of the SPECA transport databases. She also briefed the participants on the progress in preparation of the SPECA Guide for road wayside facilities and sub-regional project proposals.

14. Representative of the two United Nations Regional Commissions made presentations on UNECE/ UNESCAP regional and interregional transport activities and transport issues in the SPECA countries. These included the discussion on the joint Project on Developing Euro-Asian Transport Linkages; UNDA Project on Setting Road Safety Targets and Improving Global Road Safety: setting regional and national road traffic casualty reduction target, participation of SPECA countries in the meetings of the UNECE Inland Transport Committee, its subsidiary bodies, and the UNESCAP Committee on Transport and Project on operationalization of international intermodal transport corridors, accession to, and effective implementation of UNECE international conventions recommended by the Group and signature/ratification of the Intergovernmental Agreements on the Asian Highway and Trans-Asian Railway Networks; establishment and functioning of national coordinating mechanisms for transport facilitation; and implementation of the UNESCAP Regional Action Programme on Transport Development in Asia and the Pacific Phase I (2007-2011) in line with the Busan Declaration on Transport Development and the corridor based cooperation.

15. Representative of UNECE further presented Mid-term Review of the Almaty Programme of Action: Status and problems of implementation with particular reference to activities relating to PWG-TBC, and the SPECA PWG-TBC Programme of Work 2010-2011.

16. A Representative of the European Commission in charge of the development of equipment certification centers for the transportation of perishable goods for Kazakhstan, Kyrgyzstan, Tajikistan,

Turkmenistan and Uzbekistan presented the project on the establishment of testing stations and introduced the site visit to the first station to be open under the project on 18 March 2009 near Almaty.

17. A representative of USAID reported on the status of the USAID regional Trade Liberalization and Customs Project, which follows the ten indicators developed by the World Bank in its "Doing business" approach". She presented the methodology for the international trade indicator, ranking of SPECA countries, as well as the recommendations on priority and long-term measures for the improvement of international trade.

18. A representative of the Forum of Entrepreneurs of Kazakhstan presented the results of monitoring of road transport corridors in Kazakhstan, based on physical assessment of routes, interview of drivers and travel diaries. A representative of UNESCAP reported on the use of the UNESCAP Time/Cost-Distance Methodology to analyze international railway corridors going to and through SPECA countries under the Joint UNESCAP/OSJD Project on operationalization of Euro-Asian Rail routes.

19. Representatives of EurAsEC informed the session of the current work on the development of a common EurAsEC Customs codex for Belarus, Kazakhstan and the Russian Federation in line with the implementation plan for the establishment of EurAsEC Customs Union 2008-2010.

### **III. CONCLUSIONS AND RECOMMENDATIONS**

20. Following deliberations and substantive discussion of the documents and additional information provided through the presentations of UNECE and UNESCAP and other participants as stipulated in the Agenda of the 14<sup>th</sup> session of SPECA PWG-TBC, the Project Working Group came to the following conclusions and recommendations.

21. The PWG noted with satisfaction the tangible results achieved by the UNECE-UNESCAP project on developing Euro-Asian Transport Linkages (EATL), which had been implemented in 2003-2007 with the participation of 18 countries, including all SPECA countries. The PWG encouraged SPECA countries to support the implementation of the Phase II of the EATL project.

22. The PWG welcomed the development by the five UN regional commissions in 2008-2009 of a new UNDA funded project on "Improving global road safety by setting regional and national road casualty reduction targets" as a follow-up of the recommendations made in GA Resolution A/RES/60/5 on improving global road safety. The PWG-TBC encouraged SPECA member states to actively participate in the project's activities and make full use of it, in view of the severe penalty in road accidents paid annually by their societies.

23. The Project Working Group noted the importance of the Busan Declaration on Transport Development in Asia and the Pacific to the SPECA member countries and encouraged the SPECA member countries to actively participate in the UNESCAP activities to implement the Regional Action Programme for Transport Development in Asia and the Pacific, phase 1 (2007-2011), including the project on Operationalization of international intermodal transport corridors in North-East and Central Asia. The Project Working Group encouraged the SPECA countries to actively participate in the first session of the Asian Forum of Ministers of Transport to be held in Bangkok in December 2009.

24. The Project Working Group was informed of the outcome of Mid-term review of the Almaty Programme of Action and requested UNECE and UNESCAP to continue their efforts with particular reference to PWG activities.

25. The Project Working Group noted with interest the UNESCAP's skill development tools in multimodal transport and logistics and national ToT (Training of Trainers) workshops organized in some countries by UNESCAP to assist them in establishing their own training courses. The PWG was informed that on request of SPECA countries ESCAP could conduct ToT workshops with training tools to be translated into Russian language.

26. The Project Working Group expressed its gratitude to the representative of the European Commission in charge of the development of equipment certification centers for the transportation of perishable goods for Kazakhstan, Kyrgyzstan, Tajikistan, Turkmenistan and Uzbekistan for giving to the PWG an opportunity to visit on its opening a new testing station for the transport of perishable foodstuffs according to the standards developed in the 1970 UNECE Convention (ATP). In view of the success of the project, it was proposed that consideration be given to extension of the project to the other SPECA countries, namely Afghanistan and Azerbaijan.

27. The Project Working Group reviewed the progress achieved since the 13<sup>th</sup> session in developing the four priority SPECA transport databases (road and rail routes of international importance, border crossings, and intermodal transport) for the SPECA region and maintained its request to the SPECA countries to provide the information for the databases to NIITK on a regular basis.

28. The Project Working Group was informed that the subregional project proposal on transport routes from Central Asia/SPECA countries to the port of Bandar Abbas had been reviewed at the 19<sup>th</sup> meeting of the ECO Regional Planning Council held in Tehran on 12-14 January 2009, which recommended the Council of Permanent Representatives of ECO to consider using the ECO feasibility study fund for the Project focusing on the Bandar Abbas – Almaty route.

29. The Project Working Group reaffirmed the crucial role of NIITK as an institute of technical support through the Ministry of Transport and Communications of Kazakhstan in the implementation of the PWG-TBC projects and activities. The PWG highlighted the need for financial and other assistance to NIITK along with continuing advisory assistance by UNESCAP and UNECE.

30. The PWG noted with interest the use of the UNESCAP Time/Cost-Distance Methodology to monitor transport corridors in Kazakhstan by the Forum of Entrepreneurs of Kazakhstan and to analyze selected routes under the Joint UNESCAP/OSJD Project on operationalization of Euro-Asian Rail routes with particular reference to landlocked countries in Asia and Caucasus (Phase II-Kazakhstan). The meeting requested the Forums/ Associations of entrepreneurs of SPECA countries to present their time/cost analysis of selected routes at the 15<sup>th</sup> session of the SPECA PWG-TBC

31. The Project Working Group noted that lack of financial support is still the main issue in the improvement of the efficiency of the PWG-TBC and stressed the importance of financial support being ensured for the efficient functioning of PWG-TBC.

32. The Project Working Group supported bilateral consultations on border-crossing issues between Kazakhstan and Kyrgyzstan held on 18 March 2009 under the framework of SPECA PWG-TBC, and requested to organize at the next 15<sup>th</sup> session of SPECA PWG-TBC, the bilateral consultation of interest to (host country) and its immediate neighbors.

33. The Project Working Group noted with interest the presentations made by the delegates of SPECA member states on the progress achieved and future plans for the development of transport infrastructure. It also noted new initiatives on transport facilitation and customs developments in SPECA countries at the national, subregional and international level, such as one-stop, single window, automated customs clearance, establishment of national trade and transport facilitation committees. The PWG also noted the customs facilitation process being developed by EurAsEC.

34. Noting that despite the progress achieved so far, there are still many problems that persist throughout the SPECA region hampering international transport and that these include border-crossing delays, high transit costs, numerous national check points, non-official charges made on transport operators along the main international transport routes, low standard infrastructure, bottlenecks and missing links, the PWG invited competent authorities of SPECA member states to address these problems as a matter of urgency, starting with the non-physical obstacles, the solution of which do not necessarily entail financial burdens to the national budget.

35. The Project Working Group reviewed and adopted the draft Programme of Work 2010-2011.



36. The Project Working Group reviewed and adopted the Draft Agenda for the 15th session of the SPECA PWG-TBC, with the date and venue to be decided later. Several delegations expressed interest in hosting the session.

37. The PWG welcomed the participation of Turkmenistan, which made the session more inclusive.

38. The PWG expressed its appreciation to the Islamic Development Bank (IDB) for its continuous support to the PWG-TBC, and to the USAID Regional Project on Trade Liberalization and Customs Reform for assistance in arranging simultaneous interpretation for the session.

39. The PWG also expressed its deep gratitude to the Ministry of Transport and Communications of Kazakhstan for its leadership in organizing and hosting the session.

40. The major conclusions and recommendations of the 14<sup>th</sup> session of SPECA PWG-TBC were adopted on 18 March 2009 in Almaty.

*Annex 1. Agenda*

**UNITED NATIONS  
SPECIAL PROGRAMME  
FOR THE ECONOMIES  
OF CENTRAL ASIA (SPECA)**



SPECA/PWG-TBC(14)/L.1  
15 February 2009

**Project Working Group on Transport and Border Crossing (PWG-TBC)**

14<sup>th</sup> session  
17-18 March 2009  
Almaty, Kazakhstan

**AGENDA**

1. Opening of the Session
2. Adoption of the Agenda
3. Report on the 13th Session of the PWG-TBC
4. Mid-term Review of the Almaty Programme of Action: status and problems of implementation with particular reference to activities relating to PWG-TBC Transport infrastructure issues in relation to the implementation of the Almaty Programme of Action
5. Review of national transport issues and initiatives of the SPECA countries
  - 5.1. Accession to and effective implementation of international conventions recommended by the Group (UNECE / UNESCAP)
  - 5.2. Establishment and functioning of national coordinating mechanisms for transport facilitation (UNESCAP / UNECE)
6. Review of transport projects, activities and initiatives of common interest to SPECA countries
  - 6.1. Progress report on the development of the SPECA PWG-TBC transport databases (NIITK / UNECE/UNESCAP)
  - 6.2. Progress report on sub regional project proposals adopted by SPECA PWG-TBC (NIITK/Kazakhstan / UNECE/UNESCAP)
  - 6.3. Progress report on the SPECA Guide for road wayside facilities (NIITK/UNECE/UNESCAP)
7. UNECE/ UNESCAP regional and interregional transport activities of interest to SPECA countries (UNECE/ UNESCAP)
8. Programme of Work 2010-2011
9. Bilateral consultations on border-crossing issues of interest to the host country (Host country/ UNESCAP / UNECE).
10. Review of the draft agenda for the 15th session of the SPECA PWG-TBC.
11. Other business.

*Annex 2. List of participants*

**LIST OF PARTICIPANTS**  
**14th Session of PWG on Transport and border crossing facilitation in**  
**the framework of UN Special Programme for Economies of Central Asia**  
**17-18 March 2009, Almaty**

**СПИСОК УЧАСТНИКОВ**  
**14-го заседания ПРГ – Транспорт и пересечение границ**  
**в рамках Специальной программы ООН для экономик Центральной Азии**  
**17-18 марта 2009 года, Алматы**

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