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Commission économique pour l'Europe

Comité des transports intérieurs

Groupe de travail des problèmes douaniers intéressant les transports

142^e session

Genève, 9-12 février 2016 Point 4 c) iv) de l'ordre du jour provisoire Convention douanière relative au transport international de marchandises sous le couvert de carnets TIR (Convention TIR de 1975) - Application de la Convention : Relation entre l'Accord de l'Organisation mondiale du commerce sur la facilitation des échanges, la Convention TIR et d'autres instruments juridiques

Relation entre l'Accord de l'Organisation mondiale du commerce sur la facilitation des échanges, la Convention TIR et d'autres instruments juridiques

Note du secrétariat

Introduction

- Lors de la 141^e session du Groupe de travail des problèmes douaniers intéressant les transports (WP.30), les Parties contractantes ont chargé le secrétariat d'établir un tableau comparant l'Accord de l'Organisation mondiale du commerce (OMC) sur la facilitation des échanges avec des accords pertinents en matière de douanes et de transport, notamment avec la Convention douanière relative au transport international de marchandises sous le couvert de carnets TIR (Convention TIR), la Convention internationale sur l'harmonisation des contrôles des marchandises aux frontières (Convention sur l'harmonisation) et la Convention internationale de l'Organisation mondiale des douanes (OMD) pour la simplification et l'harmonisation des régimes douaniers (Convention de Kyoto) (voir ECE/TRANS/WP.30/282, par. 27).
- Suite à une proposition du secrétariat de l'OMD, les informations concernant la Convention de Kyoto sont basée sur le guide de mise en œuvre de l'OMD, accessible sur le site : www.wcoomd.org/en/topics/wco-implementing-the-wto-atf/atf.aspx.
- Conformément à la demande du Comité, le secrétariat a établi le présent document qui contient en annexe (en anglais seulement) un tableau comparatif consolidé. Il ressort clairement de la comparaison que les dispositions contenues dans les principaux instruments juridiques internationaux existants sont conformes à







l'Accord de l'OMC sur la facilitation des échanges. Autrement dit, l'application des instruments internationaux tels que la Convention TIR et la Convention sur l'harmonisation offre à leurs Parties contractantes une possibilité de s'acquitter de manière coordonnée, cohérente et pratique des engagement pris dans le cadre de l'Accord de sur la facilitation des échanges. Il importe cependant pour cela de continuer à mettre en valeur et surtout à faire connaître le rôle constructif de la Convention TIR et de la Convention sur l'harmonisation lorsqu'il s'agit d'associer commerce, douanes et transports.

II. Autres considérations du Groupe de travail

4. Le Groupe de travail est invité à prendre note du tableau comparatif. Il souhaitera peut être en outre charger le secrétariat de promouvoir les liens entre transports, douanes et facilitation du commerce à d'autres occasions. Le Groupe de travail souhaitera peut être aussi demander au secrétariat de renforcer sa collaboration en la matière avec les organisations internationales pertinentes.

2/72 GE.15-21121

Annexe

[Anglais seulement]

TFA	TIR Convention	Harmonization Convention	WCO Revised Kyoto Convention ²	Comments
Art. 1: Publication and availability of information			•	-
Publication Each member shall promptly publish the following information in a			General Annex – Chapter 9 (Information,	
publish the following information in a non-discriminatory and easily accessible manner in order to enable governments, traders, and other interested parties to become acquainted with them:			Decisions and Rulings Supplied by Customs) 9.1 Standard	
(a) Procedures for importation, exportation, and transit (), and required forms and documents;	Chapter III – Transport of Goods under TIR Carnet () (b) Procedure for transport under cover of a TIR Carnet.		The Customs shall ensure that all relevant information of general application pertaining to Customs law is readily available to any interested person. 9.2 Standard	Arts 15–28 of the TIR Convention specify the procedures under the TIR system. Annex I of the Convention
(b) Applied rates of duties and taxes of any kind imposed on or in connection with importation or exportation;	Art. 4: Goods carried under the TIR procedure shall not be subjected to the payment or deposit of import or export duties and taxes at Customs offices en route.		When information that has been made available must be amended due to changes in Customs law, administrative arrangements or requirements, the Customs shall make	presents the TIR Carnet.

Some articles of the Trade Facilitation Agreement (TFA) were left out of this comparative table.

Based on the online tool available at http://www.wcoomd.org/en/topics/wco-implementing-the-wto-atf/atf.aspx.

TFA ¹	TIR Convention	Harmonization Convention	WCO Revised Kyoto Convention ²	Comments
(c) Fees and charges imposed by or for governmental agencies on or in connection with importation, exportation or transit;	Art. 46: No charge shall be made for Customs attendance in connection with the Customs operations mentioned in this Convention, save where it is provided on days or at times or places other than those normally appointed for such operations.		the revised information readily available sufficiently in advance of the entry into force of the changes to enable interested persons to take account of them, unless advance notice is precluded. 9.3 Transitional	
(d) Rules for the classification or			Standard	See the
valuation of products for customs purposes; (a) Laws regulations and			The Customs shall use information technology to enhance the provision of information.	Recommendati on adopted by the Administrative Committee for the TIR Convention, 1975 on 31 January 2008 "Introduction of the HS code of goods in the TIR Carnet".
(e) Laws, regulations, and administrative rulings of general application relating to rules of origin;				
(f) Import, export or transit restrictions or prohibitions;		Art 8: Exchange of information: The Contracting Parties shall, on request, send each other information necessary for the application of this Convention under the conditions specified in		

WCO Revised Kyoto TFA^{1} Convention² TIR Convention Harmonization Convention Comments the annexes. Annex 2 Medicosanitary inspection Art 2 Information Each Contracting Party shall ensure that information on the following is readily available to any person interested: The goods subject to medico-sanitary inspection; The places where the goods in question may be presented for inspection; The requirements as set out in laws and regulations concerning medico-sanitary inspection as well as

Annex 3 Veterinary inspection

their procedures of general application.

Art 3 Information

Each Contracting Party shall ensure that information on the following is readily available to any person interested:

Comments

The goods subject to veterinary inspection;

The places where the goods may be presented for inspection;

The compulsory notifiable diseases;

The requirements as set out in laws and regulations concerning veterinary inspection as well as their procedures of general application.

Annex 4 Phytosanitary inspection

Art 3 Information

Each Contracting Party shall ensure that information on the following is readily available to any person interested:

The goods subject to special phytosanitary conditions,

The places where particular plants and plant products may be presented for inspection,

The list of pests of plants and plant products for which

TFA ¹	TIR Convention	Harmonization Convention	WCO Revised Kyoto Convention ²	Comments
		prohibitions and restrictions are in force,		
		The list of requirements as set out in laws and regulations concerning phytosanitary inspection as well as their procedures of general application.		
		Annex 5 Control of compliance with technical standards		
		Art 2 Information		
		Each Contracting party shall ensure that information on the following is readily available to any person interested:		
		The standards applied by it,		
		The places where the goods may be presented for inspection,		
		The requirements as set out in laws and regulations concerning the control of compliance with technical standards as well as their procedures of general application.		

Annex 6 Quality control

TIR Convention

ECE/TRANS/WP.30/2016/4

Art 2 Information

Each Contracting Party shall ensure that information on the following is readily available to any person interested:

The places where the goods may be presented for inspection,

The requirements as set out in laws and regulations concerning quality control as well as their procedures of general application.

Annex 8 Facilitation of border crossing procedures for international road transport

Art 3 International road transport operations

In order to facilitate the international movement of goods, the Contracting Parties shall regularly inform all parties involved in international transport operations in a harmonized and coordinated manner on border control

TFA ¹	TIR Convention	Harmonization Convention	WCO Revised Kyoto Convention ²	Comments
		requirements for international road transport operations in force or planned as well as on the actual situation at borders.		
(g) Penalty provisions for breaches of import, export, or transit formalities;				
(h) Procedures for appeal or review;				
(i) Agreements or parts thereof with any country or countries relating to importation, exportation, or transit;	Art. 64: After 31 December 1976, the original of this Convention shall be deposited with the Secretary-General of the United Nations, who shall transmit certified true copies to each of the Contracting Parties and to the States referred to in Article 52, paragraph 1, which are not Contracting Parties.	Art. 26: After 31 March 1984 the Secretary-General of the United Nations shall transmit two certified true copies of this Convention to each of the Contracting Parties and to all States which are not Contracting Parties.		
(j) Procedures relating to the administration of tariff quotas.				
()				
Art. 2: Opportunity to comment; information before entry into force; and consultations				
1. Opportunity to Comment and Information before Entry into Force			General Annex – Chapter 1 (General	
1.1 Fach Member shall to the extent	Art 42his: The		Principles)	

1.1 Each Member shall, to the extent Art. 42bis: The

1			WCO Revised Kyoto	
TFA^{T}	TIR Convention	Harmonization Convention	Convention ²	Comments

practicable and in a manner consistent with its domestic law and legal system, provide opportunities and an appropriate time period to traders and other interested parties to comment on the proposed introduction or amendment of laws and regulations of general application related to the movement, release, and clearance of goods, including goods in transit.

- 1.2 Each Member shall, to the extent practicable and in a manner consistent with its domestic law and legal system, ensure that new or amended laws and regulations of general application related to the movement, release and clearance of goods, including goods in transit, are published or information on them made otherwise publicly available, as early as possible before their entry into force, in order to enable traders and other interested parties to become acquainted with them.
- 1.3 Changes to duty rates or tariff rates, measures that have a relieving effect, measures the effectiveness of which would be undermined as a result of compliance with paragraphs 1.1 or 1.2, measures applied in urgent circumstances, or minor changes to domestic law and legal system are each excluded from paragraphs 1.1 and 1.2.

competent authorities, in close cooperation with the associations, shall take all necessary measures to ensure the proper use of TIR Carnets. To this effect they may take appropriate national and international control measures. National control measures taken in this context by the competent authorities shall be communicated immediately to the TIR Executive Board which will examine their conformity with the provisions of the Convention International control measures shall be adopted by the Administrative Committee.

1.3 Standard

The Customs shall institute and maintain formal consultative relationships with the trade to increase cooperation and facilitate participation in establishing the most effective methods of working commensurate with national provisions and international agreements.

General Annex –
Chapter 9
(Information,
Decisions and
Rulings Supplied by
Customs)

9.2 Standard

When information that has been made available must be amended due to changes in Customs law, administrative arrangements or requirements, the Customs shall make the revised information readily available sufficiently in advance of the entry into force of the

(...)

take account of them, unless advance notice is precluded.

Art. 3: Advance rulings³

Art. 4: Procedures for appeal or review⁴

Art. 5: Other measures to enhance impartiality, non-discrimination and transparency

1. Notifications for enhanced controls or inspections

Where a Member adopts or maintains a system of issuing notifications or guidance to its concerned authorities for enhancing the level of controls or inspections at the border in respect of foods, beverages, or feedstuffs covered under the notification or guidance for protecting human, animal, or plant life or health within its territory, the following disciplines shall apply to the manner of their issuance, termination, or suspension:

- (a) the Member may, as appropriate, issue the notification or guidance based on risk;
- (b) the Member may issue the

The emergency measures which the Contracting Parties may be led to introduce because of particular circumstances, must be proportionate to the reasons which give rise to their introduction and must be suspended or abrogated when these reasons no longer exist.

Whenever possible without prejudice to the effectiveness of the measures, the Contracting Parties shall publish the relevant provisions for

<u>General Annex –</u> <u>Chapter 6 (Customs Control)</u>

6.3 Standard

In the application of Customs control, the Customs shall use risk management.

6.4 Standard

The Customs shall use risk analysis to determine which persons and which goods, including means of transport, should be examined and the extent of the examination.

Art 12 Emergency measures

³ Not analysed.

⁴ Not analysed.

TFA^I	TIR Convention	Harmonization Convention	WCO Revised Kyoto Convention ²	Comments
notification or guidance so that it applies uniformly only to those points of entry where the sanitary and phytosanitary conditions on which the notification or guidance are based apply; (c) the Member shall promptly terminate or suspend the notification or guidance when circumstances giving rise to it no longer exist, or if changed circumstances can be addressed in a less trade-restrictive manner; and		such measures.	6.7 Standard The Customs shall seek to co-operate with other Customs administration and seek to conclude mutual administrative assistance agreements to enhance Customs control.	
(d) when the Member decides to terminate or suspend the notification or guidance, it shall, as appropriate, promptly publish the announcement of its termination or suspension in a non-discriminatory and easily accessible manner, or inform the exporting Member or the importer.				
A Member shall promptly inform the carrier or importer in case of detention of goods declared for importation, for inspection by customs or any other competent authority.		Annex 2 Medico- sanitary inspection Art 5 Co-operation () When a consignment of perishable goods is intercepted during medico-sanitary inspection, the competent service shall endeavour to notify the corresponding service of the country of	General Annex – Chapter 3 (Clearance and other Customs Formalities) 3.36 Standard The Customs shall consider requests by the declarant to be present or to be represented at the examination of the goods. Such requests shall be granted unless exceptional	

exportation within as short a time as possible, indicating the reasons for the interception and the measures taken concerning the goods.

Annex 3 Veterinary inspection

Art 6 Co-operation

(...)

When a consignment of perishable goods or live animals is intercepted during veterinary inspection, the competent service shall endeavour to notify the corresponding service of the country of exportation within as short a time as possible, indicating the reasons for the interception and the measures taken concerning the goods.

Annex 4 Phytosanitary inspection

Art 6 Co-operation

(...)

When a consignment of perishable goods or live animals is intercepted during veterinary inspection, the circumstances exist.

General Annex – Chapter 6 (Customs Control)

6.1 Standard

All goods, including means of transport, which enter or leave the Customs territory, regardless of whether they are liable to duties and taxes, shall be subject to Customs control.

Specific Annex H – Chapter 1 (Customs Offences)

11. Standard

The Customs shall seize goods and/or means of transport only when:

- They are liable to forfeiture or confiscation; or
 - They may be required to be produced as evidence at some later stage in the procedure.

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competent service shall endeavour to notify the corresponding service of the country of exportation within as short a time as possible, indicating the reasons for the interception and the measures taken concerning the goods.

Annex 5 Control of compliance with technical standards

Art 6 Co-operation

(...)

When a consignment of perishable goods is intercepted during control of compliance with technical standards, the competent service shall endeavour to notify the corresponding service of the country of exportation within as short a time as possible, indicating the reasons for the interception and the measures taken concerning the goods.

Annex 6 Quality control

Art 5 Co-operation

(...)

12. Standard

If a Customs offence relates only to part of a consignment, only that part shall be seized or detained, provided that the Customs are satisfied that the remainder of the consignment did not serve, directly or indirectly, in the commission of the offence.

13. Standard

When the Customs seize or detain goods and/or means of transport, they shall furnish the person concerned with a document showing:

- The description and quantity of the goods and means of transport seized or detained;
- The reason for the seizure or detention; and
- The nature of the offence.

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and supporting

TFA ¹	TIR Convention	Harmonization Convention	WCO Revised Kyoto Convention ²	Comments
		When a consignment of perishable goods is intercepted during quality control, the competent service shall endeavour to notify the corresponding service of the country of exportation within as short a time as possible, indicating the reasons for the interception and the measures taken concerning the goods.		
)				
Art. 6: Discipline on fees charges imposed on or in connection with importa exportation and penaltic	ı tion and			
Art. 7: Release and cleara goods	nce of			
Pre-arrival Processing		Annex 8 Facilitation of border crossing	<u>General Annex –</u> <u>Chapter 3 (Clearance</u>	Numerous Contracting

Convention, priority shall be given to urgent consignments, e.g. live

⁵ Not analysed.

The format, and the

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Comments

procedure and deadlines for providing the information, shall be determined by the Contracting Parties.

1.2 Each member shall, as appropriate, provide for advance lodging of documents in electronic format for pre-arrival processing of such documents.

(...)

 TFA^{1}

- 3. Separation of Release from Final Determination of Customs Duties, Taxes, Fees and Charges
- 3.1 Each Member shall adopt or maintain procedures allowing the release of goods prior to the final determination of customs duties, taxes, fees, and charges, if such a determination is not done prior to, or upon arrival, or as rapidly as possible after arrival and provided that all other regulatory requirements have been met.
- 3.2 As a condition for such release, a Member may require:
- (a) payment of customs duties, taxes, fees, and charges determined prior to or upon arrival of goods and a guarantee for any amount not yet determined in the form of a surety, a deposit, or another appropriate instrument provided for

General Annex -Chapter 3 (Clearance and other Customs Formalities)

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3.13 Standard

Where, for reasons deemed valid by the Customs, the declarant does not have all the information required to make the Goods declaration, a provisional or incomplete Goods declaration shall be allowed to be lodged, provided that it contains the particulars deemed necessary by the Customs and that the declarant undertakes to complete it within

In case of transit under the TIR procedure. duties and taxes are only calculated in case of claims for nondischarge (see **Best Practice** 5.5)

TFA ¹	TIR Convention	Harmonization Convention	WCO Revised Kyoto Convention ²	Comments
in its laws and regulations; or			a specified period.	_
(b) a guarantee in the form of a surety, a deposit, or another appropriate instrument provided for in its laws and regulations	Art. 8§1: The guaranteeing association shall undertake to pay up to the maximum of the guaranteed amount of the import and export duties and taxes together with any default interest due under the Customs laws and regulations of the Contracting Party in which an irregularity leading up to a claim against the guaranteeing		3.14 Standard If the Customs register a provisional or incomplete Goods declaration, the tariff treatment to be accorded to the goods shall not be different from that which would have been accorded had a complete and correct Goods declaration	
	association has been established in connection with a TIR operation. It shall be liable, jointly and severally with the persons from whom the sums mentioned above are due, for payment of such sums.		been lodged in the first instance. The release of the goods shall not be delayed provided that any security required has been furnished to ensure collection of any applicable duties and taxes.	
3.3 Such guarantee shall not be greater than the amount the Member requires to ensure payment of customs duties, taxes, fees, and charges ultimately due for the goods covered by the guarantee.			3.17 Standard Where certain supporting documents cannot be lodged with the	
3.4 In cases where an offence requiring imposition of monetary penalties or fines has been detected, a guarantee may be required for the penalties and fines that may be imposed.	Art. 8§2: In cases where the laws and regulations of a Contracting Party do not provide for payment of import or export duties and taxes as provided for in paragraph 1 above, the guaranteeing association		Goods declaration for reasons deemed valid by the Customs, they shall allow production of those documents within a specified period.	

TFA^{I}	TIR Convention	Harmonization Convention	WCO Revised Kyoto Convention ²	Comments
3.5 The guarantee as set out in paragraphs 3.2 and 3.4 shall be discharged when it is no longer required.	shall undertake to pay, under the same conditions, a sum equal to the amount of the import or export duties and taxes and any default interest.		3.40 Standard Goods declared shall be released as soon as the Customs have examined them or decided not to examine them, provided that: -no offence has been found;	
3.6 Nothing in these provisions shall affect the right of a Member to examine, detain, seize or confiscate or deal with the goods in a manner not otherwise inconsistent with the Member's WTO rights and obligations.	Art. 5: Goods carried under the TIR procedure in sealed road vehicles, combinations of vehicles or containers shall not as a general rule be subject to examination at Customs office en route. However, to prevent abuses, Customs authorities may in exceptional cases, and particularly when irregularity is suspected, carry out an examination of the goods at such offices.		-the import or export licence or any other documents required have been acquired; -all permits relating to the procedure concerned have been acquired; and -any duties and taxes have been paid or that appropriate action has been taken to ensure their collection. General Annex — Chapter 4 (Duties and	
			Taxes) 4.9 Standard When national legislation specified that the due date may be after the release of the goods, that date	

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days after the release.
No interest shall be charged for the period between the date of release and the due date.

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General Annex – Chapter 5 (Security)

5.1 Standard

National legislation shall enumerate the cases in which security is required and shall specify the forms in which security is to be provided.

5.2 Standard

The Customs shall determine the amount of security.

5.3 Standard

Any person required to provide security shall be allowed to choose any form of security provided that it is acceptable to the Customs.

5.4 Standard

Where national legislation provides, the Customs shall not

Comments

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require security when they are satisfied that an obligation to the Customs will be fulfilled.

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5.5 Standard

When security is required to ensure that the obligations arising from a Customs procedure will be fulfilled, the Customs shall accept a general security, in particular from declarants who regularly declare goods at different offices in the Customs territory.

5.6 Standard

Where security is required, the amount of security to be provided shall be as low as possible and, in respect of the payment of duties and taxes, shall not exceed the amount potentially chargeable.

5.7 Standard

Where security has been furnished, it

Risk Management

- 4.1 Each Member shall, to the extent possible, adopt or maintain a risk management system for customs control.
- 4.2 Each Member shall design and apply risk management in a manner as to avoid arbitrary or unjustifiable discrimination, or a disguised restriction on international trade.

(See Best Practice 5.6 -Information and documentation, other than the TIR Carnet, that may be required by Customs offices en route in connection with a TIR transport: For purposes of control, the Customs offices en route are recommended to use mainly the TIR Carnet, being a Customs transit declaration Where the Customs offices en route require additional documentation in connection with a TIR transport, this should not be required to contain more than the information necessary to identify the goods and the road vehicles.)

Art 10 Goods in transit

The Contracting Parties shall, wherever possible, provide simple and speedy treatment for goods in transit. especially for those travelling under cover of an international Customs transit procedure, by limiting their inspections to cases where these are warranted by the actual circumstances and risks.(...)

Annex 9 Facilitation of border crossing procedures for international rail freight

Art 6 Controls

 (\ldots)

Shall Carry out 2. customs controls

soon as possible after the Customs are satisfied that the obligations under

which the security was required have been duly fulfilled.

General Annex – Chapter 6 (Customs Control)

6.3 Standard

In the application of Customs control, the Customs shall use risk management.

64 Standard

The Customs shall use risk analysis to determine which persons and which goods, including means of transport, should be examined and the extent of the examination.

6.5 Standard

The Customs shall adopt a compliance measurement strategy to support risk management.

See discussions on e-TIR.

Comments

See also comment to Art. 23: (...) A decision regarding escort should be based on risk analysis. In particular, Customs authorities should analyse the risk that the transport operator will not present the road vehicle(s) together with the oods to the Customs office of destination or exit (en route) and that the goods may illegally be put into free circulation.

TFA ¹	TIR Convention	Harmonization Convention	WCO Revised Kyoto Convention ²	Comments
		relying on the principle of selection on the basis of risk evaluation and management. As a general rule, if required information on the goods has been provided and it the goods are contained in a properly closed and sealed rolling stock unit, container, piggyback semi-trailer or wagon, physical examination shall not be carried out.		()
4.3 Each Member shall concentrate customs control and, to the extent possible other relevant border controls, on high-risk consignments and expedite the release of low-risk consignments. A Member also may select, on a random basis, consignments for such controls as part of its risk management.	Art. 5: Goods carried under the TIR procedure in sealed road vehicles, combinations of vehicles or containers shall not as a general rule be subjected to examination at Customs offices en route. However, to prevent abuses, Customs authorities may in exceptional cases, and particularly when irregularity is suspected, carry out an examination of the goods at such offices.	Art 2: Aim: In order to facilitate the international movement of goods, this Convention aims at reducing the requirements for completing formalities as well as the number and duration of controls, in particular by national and international coordination of control procedures and of their methods of application.		See also comments to Article 47 of the TIR Convention: (TRANS/WP.3 0/204, paragraph 58; TRANS/WP.30/AC.2/69, Annex III)
4.4 Each Member shall base risk management on an assessment of risk through appropriate selectivity criteria. Such selectivity criteria may include, <i>inter alia</i> , the Harmonized System code, nature and description of the				See the Recommendati on adopted by the Administrative Committee for

TFA ¹	TIR Convention	Harmonization Convention	WCO Revised Kyoto Convention ²	Comments
goods, country of origin, country from which the goods were shipped, value of the goods, compliance record of traders, and type of means of transport.				the TIR Convention, 1975, on 31 January 2008 – Introduction of the HS code of goods in the TIR Carnet, which recognizes the importance of the use of HS codes for an effective risk management.
5. Post-clearance Audit		Annex 1 Harmonization of Customs Controls	<u>General Annex –</u> <u>Chapter 6 (Customs</u>	
5.1 With a view to expediting the release of goods, each Member shall		and Other Controls	Control)	
adopt or maintain post-clearance audit		Art 4 Result of Controls	6.6 Standard	
to ensure compliance with customs and other related laws and regulations.		In all matters dealt with	Customs control	
_		by this Convention,	systems shall include	
5.2 Each Member shall select a person or a consignment for post-		control services and customs shall exchange	audit-based controls.	
clearance audit in a risk-based manner,		all relevant information		
which may include appropriate		as soon as possible so as		
selectivity criteria. Each Member shall conduct post-clearance audits in a		to ensure that controls are efficient.		
transparent manner. Where the person				
is involved in the audit process and		On the basis of the		
conclusive results have been achieved		results of the controls carried out, the		
the Member shall, without delay, notify the person whose record is		competent service shall		
audited of the results, the person's		decide on the		
rights and obligations, and the reasons		subsequent treatment of the goods, and if		
for the results.		necessary, shall inform		
5.3 The information obtained in		the services responsible		
post-clearance audit may be used in		for other controls. On		

TFA ¹	TIR Convention	Harmonization Convention	WCO Revised Kyoto Convention ²	Comments
further administrative or judicial proceedings.		the basis of this decision Customs shall subject the goods to the		
5.4 Members shall, wherever practicable, use the result of post-clearance audit in applying risk management.		appropriate Customs procedure.		
()				
7 Trade Facilitation Measures for Authorized Operators			General Annex – Chapter 3 (Clearance and other Customs	
7.1 Each Member shall provide additional trade facilitation measures	Art. 6: ()		Formalities)	
related to import, export, or transit formalities and procedures, pursuant to paragraph 7.3, to operators who	An association shall issue TIR Carnets only to persons, whose access to		3.32 Transitional Standard	
meet specified criteria, hereinafter called authorized operators.	the TIR procedure has not been refused by the competent authorities of		For authorized persons who meet criteria specified by	
Alternatively, a Member may offer such trade facilitation measures through customs procedures generally	Contracting Parties in which the person is		the Customs, including having an	
available to all operators and is not required to establish a separate	resident or established. Authorization for access to		appropriate record of compliance with	
scheme.	the TIR procedure shall be granted only to persons		Customs requirements and a satisfactory system	
	who fulfil the minimum conditions and		for managing their commercial records,	
	requirements laid down in Annex 9, Part II to this		the Customs shall provide for:	
	Convention. Without prejudice to Article 38, the		- release of the	
	authorization shall be revoked if the fulfilment of		goods on the provision of the minimum	
	these criteria is no longer ensured.		information	
	(See also Annex 9, Part II)		necessary to identify the goods and permit the subsequent	

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7.2 The specified criteria to qual	ify
as an authorized operator shall be	
related to compliance, or the risk o	f
non-compliance, with requirement	S
specified in a Member's laws,	
regulations or procedures.	
(a) Such criteria which shall be	

- (a) Such criteria, which shall be published, may include:
- (i) An appropriate record of compliance with customs and other related laws and regulations;
- (ii) A system of managing records to allow for necessary internal controls;
- (iii) Financial solvency, including, where appropriate, provision of a sufficient security or guarantee; and
 - (iv) Supply chain security.
- (b) Such criteria shall not:

Be designed or applied so as to afford or create arbitrary or unjustifiable discrimination between operators where the same conditions prevail; and

To the extent possible, restrict the participation of small and mediumsized enterprises.

Annex 9, Part II, para 1:

TIR Convention

The minimum conditions and requirements to be complied with by persons wishing to have access to the TIR procedure are:

(a)

experience or, at least, capability to engage in regular international transport (...).

(b) Sound

Proven

- (b) Sour financial standing.
- (c) Proven knowledge in the application of the TIR Convention
- (d) Absence of serious or repeated offences against Customs or tax legislation.
- (e) An undertaking in a written declaration of commitment to the association that the person:
- (i) will comply with all Customs formalities required under

completion of the final Goods declaration;

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Harmonization Convention

- clearance of the goods at the declarant's premises or another place authorized by the Customs;

and, in addition, to the extent possible, other special procedures such as:

- allowing a single Goods declaration for all imports or exports in a given period where goods are imported or exported frequently by the same person;
- use of the authorized persons' commercial records to self-assess their duty and tax liability and, where appropriate, to ensure compliance with other Customs requirements;
- allowing the lodgement of the Goods declaration by means of an entry in the records of the

The criteria of supply chain security is covered through resolution N. 49 of the UNECE Working Party on Customs Ouestions affecting Transport (3 March 1995) addresses "Short-Term Measures to Ensure the Security and the Efficient Functioning of the TIR Transit Regime". In addition, Annex 9. Part II. para 2 of the TIR Convention establishes that "Additional and more restrictive conditions and requirements for access to the TIR procedure may be introduced by the competent

Comments

TFA ^I	TIR Convention	Harmonization Convention	WCO Revised Kyoto Convention ²	Comments
7.3 The trade facilitation measures provided pursuant to paragraph 7.1 hall include at least three of the ollowing measures:	the Convention at the Customs offices of departure, en route and of destination. (ii) will pay the sums due () if requested to do so by the competent authorities; (iii) will, as far as national legislation permits, allow associations to verify information on the above minimum conditions and requirements.		authorized person to be supported subsequently by a supplementary Goods declaration.	authorities of Contracting Parties and by the associations themselves unless the competent authorities decide otherwise". Furthermore, art. 38 covers cases where TIR operators may be excluded.
(a) Low documentary data requirements, as appropriate;				See TIR Handbook Chapter 5.6 Information and Documentation , other than the TIR Carnet, that may be required by Customs offices en Route in

TFA TIR Convention Harmonization Convention Convention Convention Convention Convention Convention TIR Convention Convent

Connection with a TIR Transport: "For purposes of control, the Customs offices en route are recommended to use mainly the TIR Carnet, being a Customs transit declaration. Where the Customs offices en route require additional documentation in connection with a TIR transport, this should not be required to contain more than the information necessary to identify the

goods and the road vehicles".

Comments

(b) Low rate of physical inspections and examinations, as appropriate;

Art. 5: Goods carried under the TIR procedure in sealed road vehicles, combinations of vehicles or containers shall not as a general rule be subjected to

WCO Revised Kyoto TFA^{1} TIR Convention Convention² Harmonization Convention Comments examination at Customs offices en route. However, to prevent abuses, Customs authorities may in exceptional cases, and particularly when irregularity is suspected, carry out an examination of the goods at such offices. (c) Rapid release time, as Comments to Article 47: appropriate; Trade facilitation and Customs controls The TIR Convention is a Customs Convention aimed at the Customs transit regime. The objective of Article 47 is to allow for the application of additional restrictions and controls based on national regulations other than Customs regulations. Therefore it should not be used to justify supplementary Customs requirements. Where Article 47, paragraph 1 becomes applicable, such restrictions and controls will usually lead to delays and extra costs for transport businesses. In recognition of this, such restrictions and controls shall be kept

to a minimum and be

TFA ¹	TIR Convention	Harmonization Convention	WCO Revised Kyoto Convention ²	Comments
	limited to the cases where the circumstances or the real risks justify them.			
(d) Deferred payment of duties, taxes, fees, and charges;	Comment to article 4: The basic principle of Customs transit is relief from the payment of import or export duties and taxes for goods in transit, provided that any security required has been furnished. As the goods carried under the TIR procedure are at any moment covered by the guarantee, as referred to in Article 3(b), in the course of a TIR transport neither payment of import or export duties and taxes nor security in any other form shall be required in any Contracting Party involved in the TIR transport.			Deferred payments of duties, etc is not applicable to the TIR system.
(e) Use of comprehensive guarantees or reduced guarantees;	Art. 8: The guaranteeing association shall undertake to pay up to the maximum of the guaranteed amount of the import and export duties and taxes together with any default interest due under the Customs laws and regulations of the Contracting Party in which an irregularity leading up to a claim against the guaranteeing association has been established in connection with a TIR			

TFA ¹	TIR Convention	Harmonization Convention	WCO Revised Kyoto Convention ²	Comments
	operation. It shall be liable, jointly and severally with the persons from whom the sums mentioned above are due, for payment of such sums.			
	().			
(f) A single customs declaration for all imports or exports in a given period; and				Not available under the TIR system (see article 17)
(g) Clearance of goods at the premises of the authorized operator or another place authorized by customs.				See ongoing discussions on Authorized Consignees under the TIRExB.
7.4 Members are encouraged to develop authorized operator schemes on the basis of international standards, where such standards exist, except when such standards would be an inappropriate or ineffective means for the fulfilment of the legitimate objectives pursued.	Annex 9, Part II, para 3: Contracting Parties will decide, in line with national legislation, the procedures to be followed for access to the TIR procedure on the basis of the minimum conditions and requirements set forth in paragraphs 1 and 2.			Also, see ongoing discussions on Authorized Consignees under the TIRExB.
7.5 In order to enhance the trade facilitation measures provided to operators, Members shall afford to other Members the possibility of negotiating mutual recognition of authorized operator schemes.	Annex 9, Part II, paras 4 and 5: The competent authorities shall transmit within one week from the date of authorization or withdrawal			Annex 9 of the TIR Convention establishes a system where Parties may information on

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TFA ¹	TIR Convention	Harmonization Convention	WCO Revised Kyoto Convention ²	Comments
7.6 Members shall exchange relevant information within the Committee about authorized operators schemes in force.	of authorization to use TIR Carnets, the particulars of each person to the TIR Executive Board in conformity with the specimen authorization attached (MAF).			authorized operators to any other Party to the Convention.
	The association shall transmit annually an updated list as per 31 December of all authorized persons as well as of persons whose authorization has been withdrawn. This list shall be transmitted one week following the 31 December to the competent authorities. The competent authorities shall forward a copy thereof to the TIR Executive Board.			
()				
 9 Perishable Goods 9.1 With a view to preventing avoidable loss or deterioration of perishable goods, and provided that all regulatory requirements have been met, each Member shall provide for the release of perishable goods: (a) under normal circumstances within the shortest possible time; and 	Art. 46, para. 2: Contracting Parties shall arrange to the fullest extent possible for Customs operations concerning perishable goods at Customs offices to be facilitated.	Annex 2 Medico- sanitary inspection Art 3 Organization of controls () Within the framework of Conventions in force the Contracting Parties shall endeavour to reduce, as far as possible, the physical	General Annex – Chapter 3 (Clearance and other Customs Formalities) 3.34 Standard When scheduling examinations, priority shall be given to the examination of live animals and perishable goods and to other goods which	

TFA ¹	TIR Convention	Harmonization Convention	WCO Revised Kyoto Convention ²	Comments
		controls of perishable goods en route.	the Customs accept are urgently required.	
		()		
		Art 5 Co-operation		
		The medico-sanitary inspection services shall co-operate with the corresponding services of other Contracting Parties so as to expedite the passage of perishable goods subjected to medico-sanitary inspection, inter alia, through the exchange of useful information.		
		Annex 4 Phytosanitary inspection		
		Art. 4 Organization of controls		
		()		
		Within the framework of Conventions in force the Contracting Parties shall endeavour to reduce, as far as possible, the physical controls of perishable plants and plant products en route.		
		Annex 5 Control of compliance with		

technical standards

Art 4 Organization of controls

(...)

Within the framework of Conventions in force the Contracting Parties shall endeavour to reduce, as far as possible, the physical controls en route of perishable goods subjected to control of compliance with technical standards.

(...)

Art 6 Co-operation

The services responsible for the control of compliance with technical standards shall co-operate with the corresponding services of other Contracting Parties so as to expedite the passage of perishable goods subjected to control of compliance with technical standards, inter alia, through the exchange of useful information.

(...)

TIR Convention

Annex 6 Quality control

Art 3 Organization of controls

(...)

Within the framework of Conventions in force the Contracting Parties shall endeavour to reduce, as far as possible, the physical controls en route of perishable goods subjected to quality control.

(...)

Art 5 Co-operation

The quality control services shall cooperate with the corresponding services of other Contracting Parties so as to expedite the passage of perishable goods subjected to quality control, inter alia, through the exchange of useful information.

(...)

Annex 8 Facilitation of border crossing procedures for international road

transport

Art 3 International road transport operations

(...)

(iv) shall co-operate, in particular through advance information exchange, with their counterparts in other Contracting Parties in order to accelerate border crossing procedures for perishable foodstuffs and live animals, in case these loads are subject to sanitary inspections.

Annex 4 Phytosanitary inspection

Art. 4 Organization of controls

1. The Contracting Parties shall endeavour:

(...)

to facilitate the movement of goods, in particular through the co-ordination of working hours of the phytosanitary and Customs services and agreement to effect clearance of perishable goods outside normal

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WCO Revised Kyoto TFA^{1} TIR Convention Harmonization Convention Convention² Comments hours where their arrival has been notified in advance. Annex 5 Control of compliance with technical standards Art 4 Organization of controls (...) To facilitate the movement of goods, in particular through the co-ordination of working hours of the service responsible for the control of compliance with technical standards and the Customs services and agreement to effect clearance of perishable goods outside normal hours where their arrival has been notified in advance. Annex 6 Quality control Art 3 Organization of controls (...) To facilitate the

> movement of goods, in particular through the co-ordination of working hours of the

quality control and Customs services and agreement to effect clearance of perishable goods outside normal hours where their arrival has been notified in advance.

Annex 8 Facilitation of border crossing procedures for international road transport

Art 3 International road transport operations

(...)

Referring in particular to Article 7 of this Convention, priority shall be given to urgent consignments, e.g, live animals and perishable goods. In particular, the competent services at border crossing points:

(i) shall take the necessary measures to minimize waiting times for ATP-approved vehicles transporting perishable foodstuffs or for vehicles transporting live animals, as form their time of arrival at the frontier until their

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WCO Revised Kyoto

Convention²

regulatory,

administrative, Customs and sanitary controls.

(...)

Art 6 Border crossing points

In order to ensure that the required formalities at border crossing points are streamlined and accelerated, the Contracting Parties shall meet, as far as possible, the following minimum requirements for border crossing points open for international goods traffic:

(...)

(ii) separation of traffic for different types of traffic on both sides of the border allowing to give preference to vehicles under the cover of valid international Customs transit documents or carrying live animals or perishable foodstuffs;

(b) in exceptional circumstances where it would be appropriate to do so, outside the business hours of customs and other relevant authorities.

1			WCO Revised Kyoto	
TFA^{T}	TIR Convention	Harmonization Convention	Convention ²	Comments

9.2 Each Member shall give appropriate priority to perishable goods when scheduling any examinations that may be required.

Art. 46, para. 2: Contracting Parties shall arrange to the fullest extent possible for Customs operations concerning perishable goods at Customs offices to be facilitated.

9.3 Each Member shall either arrange or allow an importer to arrange for the proper storage of perishable goods pending their release. The Member may require that any storage facilities arranged by the importer have been approved or designated by its relevant authorities. The movement of the goods to those storage facilities, including authorizations for the operator moving the goods, may be subject to the approval, where required, of the relevant authorities. The Member shall, where practicable and consistent with domestic legislation, upon the request of the importer, provide for any procedures necessary for the release to take place at those storage facilities.

9.4 In case of significant delay in the release of perishable goods, and upon written request, the importing Member shall, to the extent practicable, provide a communication on the reasons for the delay.

Annex 8 Facilitation of border crossing procedures for international road transport

Art 3 International road transport operations

(...)

(iii) shall allow, as far as possible, the operation of the necessary refrigerating units of vehicles carrying perishable foodstuffs during the time of crossing the border, unless this is impossible as a result of the required control procedure.

Annex 2 Medicosanitary inspection

Art 5 Co-operation

(...)

When a consignment of perishable goods is

intercepted during medico-sanitary inspection, the competent service shall endeavour to notify the corresponding service of the country of exportation within as short a time as possible, indicating the reasons for the interception and the measures taken concerning the goods.

Annex 3 Veterinary

WCO Revised Kyoto

Comments

Convention²

Annex 3 Veterinary inspection

Art 6 Co-operation

(...)

TIR Convention

When a consignment of perishable goods or live animals is intercepted during veterinary inspection, the competent service shall endeavour to notify the corresponding service of the country of exportation within as short a time as possible, indicating the reasons for the interception and the measures taken concerning the goods.

Annex 4 Phytosanitary inspection

Art 6 Co-operation

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(...)

When a consignment of perishable goods or live animals is intercepted during veterinary inspection, the competent service shall endeavour to notify the corresponding service of the country of exportation within as short a time as possible, indicating the reasons for the interception and the measures taken concerning the goods.

Annex 5 Control of compliance with technical standards

Art 6 Co-operation

(...)

When a consignment of perishable goods is intercepted during control of compliance with technical standards, the competent service shall endeavour to notify the corresponding service of the country of exportation within as short a time as possible, indicating the reasons for the interception and the measures taken

WCO Revised Kyoto TFA^{1} TIR Convention Harmonization Convention Convention² Comments concerning the goods. Annex 6 Quality control Art 5 Co-operation (...) When a consignment of perishable goods is intercepted during quality control, the competent service shall endeavour to notify the corresponding service of the country of exportation within as short a time as possible, indicating the reasons for the interception and the measures taken concerning the goods.

Art. 8: Border agency cooperation

1. Each Member shall ensure that its authorities and agencies responsible for border controls and procedures dealing with the importation, exportation, and transit of goods cooperate with one another and coordinate their activities in order to facilitate trade.

Preamble:

The Contracting Parties,

(...)

Declaring themselves in favour of a simplification

and a harmonization of administrative formalities in

the field of international transport, in particular at

frontiers

Art 2 Aim

In order to facilitate the international movement of goods, this Convention aims at reducing the requirements for completing formalities as well as the number and duration of controls, in particular by national and international coordination of control procedures and of their

General Annex – Chapter 3 (Clearance and other Customs Formalities)

3.35 Transitional Standard

If the goods must be inspected by other competent authorities and the Customs also schedules an examination, the Customs shall ensure that the inspections

According to the preamble of the TIR Convention, the obligation to cooperate is set forth throughout the Convention (e.g. Art. 34 "The authorities at the Customs offices en route of each of the

Art 4 Co-ordination of controls The Contracting Parties shall undertake, to the extent possible, to organize in a harmonized manner the	ntifying rks affixed the
Art 4 Co-ordination of out at the same time. acce controls The Contracting Parties and/shall undertake, to the extent possible, to organize in a harmonized manner the out at the same time. acce controls Cust and/bush definition of out at the same time. acce controls Cust and/bush definition of out at the same time. acce controls Cust and/bush definition of out at the same time. acce controls Cust and/bush definition of out at the same time. acce controls Cust and/bush definition of out at the same time. acce controls Cust and/bush definition of out at the same time. acce controls Cust and/bush definition of out at the same time. acce controls The Contracting Parties identification of out at the same time. acce controls The Contracting Parties identification of out at the same time. acce controls The Contracting Parties identification of out at the same time. acce controls The Contracting Parties identification of out at the same time. acce controls The Contracting Parties identification of out at the same time. acce controls The Contracting Parties identification of out at the same time. acce controls The Contracting Parties identification of out at the same time. acce controls The Contracting Parties identification of out at the same time. acce controls The Contracting Parties identification of out at the same time. Acce controls The Contracting Parties identification of out at the same time. Acce controls The Contracting Parties identification of out at the same time. Acce controls The Contracting Parties identification of out at the same time. Acce controls The Contracting Parties identification of out at the same time. Acce controls The Contracting Parties identification of out at the same time. Acce controls The Controls identification of out at the same time. Acce controls identified th	ept the stoms seals /or ntifying rks affixed the
The Contracting Parties iden shall undertake, to the extent possible, to organize in a by the com	ntifying rks affixed the
Customs services and the other control Con	and/or identifying marks affixed by the competent authorities of other Contracting Parties ()"
2. Each Member shall, the extent possible and practicable, cooperate on mutually agreed terms with other Members with whom it shares a common border with a view to coordinating procedures at border crossings to facilitate cross-border trade. Such cooperation and coordination may include: Art. 45: Each Contracting Party shall cause to be published the list of the Customs offices of departure, Customs offices of contracting procedures at border crossings to facilitate cross-border trade. Such cooperation and destination approved by coordination may include: Art. 45: Each Contracting Party shall cause to be published the list of the Customs offices of departure, Customs offices of customs offices of destination approved by it for accomplishing TIR operations. The	
(a) alignment of working days and hours Contracting Parties of adjacent territories shall consult each other to Art 7 Co-operation between adjacent countries	
agree upon ()	
offices and upon their (b) endeavour to ensure that the following correspond:	
()	
Opening hours of frontier posts	
()	

TFA ¹		TIR Convention	Harmonization Convention	WCO Revised Kyoto Convention ²	Comments
(b) alignme formalities	ent of procedures and	Art. 49: This Convention shall not prevent the application of greater	(Annexes 1, 2, 3, 4, 5, 6, 8 and 9 of the Convention)		
(c) shari facili	development and ng of common ities	facilities which Contracting Parties grant or may wish to grant either by unilateral provisions or by virtue of bilateral or multilateral	Art 7 Co-operation between adjacent countries		
(d)	joint controls;	provisions or by virtue of	()		
		agreements, provided that such facilities do not impede the application of the provisions of this Convention, and in particular, TIR operations.	(a) endeavour to arrange for the joint control of goods and documents, through the provision of shared facilities;()		
			Annex 1 Harmonization		
			of Customs Controls and Other Controls		
			()		
			Art 3 Organization of Controls		
			When several controls have to be carried out at the same place, the competent services shall make all appropriate arrangements to carry them out simultaneously, if possible, or with the minimum delay. They shall endeavour to coordinate their requirements as to documents and		

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information.

In particular, the competent services shall make all appropriate arrangements for the necessary personnel and facilities to be available at the place where the controls are carried out.

Harmonization Convention

Annex 9 Facilitation of border crossing procedures for international rail freight

(...)

Art 5 Cooperation between adjacent countries at border (interchange) stations

In accordance with the provisions of Article 7 of the Convention, **Contracting Parties** shall coordinate actions with respect to the controls of rolling stock, containers, piggyback semi-trailers and goods as well as the processing of shipping and accompanying documentation and shall endeavour to arrange all forms of joint controls on the basis of bilateral agreements.

TFA ¹	TIR Convention	Harmonization Convention	WCO Revised Kyoto Convention ²	Comments
(e) establishment of one stop border post control.	f	Annex 8 Facilitation of border crossing procedures for international road transport		
		()		
		Art 6 Border crossing points		
		()		
		(i) facilities enabling joint controls between neighbouring States (one-stop technology), 24 hours a day, whenever justified by trade needs and in line with road traffic regulations;		
Art. 9: Movement of goods intended for import under customs control				
Each Member shall, to the exter practicable, and provided all regulatory requirements are met		Annex 1 Harmonization of Customs Controls and Other Controls	Specific Annex E – Chapter 1 (Customs Transit)	
allow goods intended for import to be moved within its territory under		Art 1 Principles	Art.1–25 ⁶	
customs control from a customs		()		
office of entry to another custor office in its territory from where goods would be released or clea	e the	In application of this principle, it is possible if appropriate to carry out all or part of these controls elsewhere than		

⁶ Due to space constraints, this item has not been transcribed to the present document.

Comments

at the frontier, provided that the procedures used contribute to facilitate the international movement of goods.

Annex 8 Facilitation of border crossing procedures for international road transport

Art 3 International road transport operations

(...)

Contracting Parties shall endeavour to transfer, to the extent possible and not only for transit traffic, all necessary control procedures to the places of departure and destination of the goods transported by road so as to alleviate congestion at the border crossing points.

(...)

Annex 9 Facilitation of border crossing procedures for international rail freight

Art 6 Controls

(...)

TFA ¹	TIR Convention	Harmonization Convention	WCO Revised Kyoto Convention ²	Comments
		Shall carry out simplified controls at border (interchange) stations and shall, as far as possible, move certain forms of controls to the stations of departure and destination.		
		()		
Art. 10: Formalities connected with importation, exportation and transit				
Formalities and Documentation requirements			General Annex – Chapter 3 (Clearance	
1.1 With a view to minimizing the	Preamble:		and other Customs Formalities)	Although there
incidence and complexity of import, export, and transit formalities and to decreasing and simplifying import,	The Contracting Parties, ()		The Goods declaration	is no clear provisions in the TIR
export, and transit documentation requirements and taking into account the legitimate policy objectives and other factors such as changed	Declaring themselves in favour of a simplification and a harmonization of administrative formalities		(a) Goods declaration format and contents	Convention related to "rapid release" and "reduced
circumstances, relevant new nformation, business practices,	in the field of international		3.11 Standard	time", as state on its preambl
availability of techniques and echnology, international best practices, and inputs from interested	transport, in particular at frontiers		The contents of the Goods declaration	the aim of the convention is to minimize
parties, each Member shall review	()		shall be prescribed by the Customs. The	formalities an

such formalities and documentation

requirements and, based on the results

of the review, ensure, as appropriate,

documentation requirements are:

that such formalities and

Art 2: Aim: In order to facilitate the international movement the Customs. The paper format of the Goods declaration shall conform to the UN-layout key.

For automated Customs clearance processes, the format formalities and documentation requirements.

See also comments related to Art

TFA^{I}	TIR Convention	Harmonization Convention	WCO Revised Kyoto Convention ²	Comments
goods; (b) Adopted and/or appli manner that aims at reducir and cost of compliance for operators;	ng the time	of goods, this Convention aims at reducing the requirements for completing formalities as well as the number and duration of controls, in particular by national and international co- ordination of control procedures and of their methods of application. Annex 8 Facilitation of border crossing procedures for international road transport Art 6 Border crossing points () encourage forwarding agents to establish adequate facilities at border crossings with the intention that they can offer services to transport operators on a competitive basis.	of the electronically lodged Goods declaration shall be based on international standards for electronic information exchange as prescribed in the Customs Cooperation Council Recommendations on information technology. 3.12 Standard The Customs shall limit the data required in the Goods declaration to only such particulars as are deemed necessary for the assessment and collection of duties and taxes, the compilation of statistics and the application of Customs law. 3.13 Standard	7, paragraph 9 of the Harmonization Convention.
(c) The least trade restrict measure chosen where two alternative measures are reasonable for fulfilling the probjective or objectives in quand(d) Not maintained, included	or more asonably colicy uestion;		Where, for reasons deemed valid by the Customs, the declarant does not have all the information required to make the Goods declaration, a	

TFA ¹	TIR Convention	Harmonization Convention	WCO Revised Kyoto Convention ²	Comments
thereof, if no longer required.			provisional or	
()			incomplete Goods declaration shall be	
2. Acceptance of Copies		Art 9 Documents	allowed to be lodged, provided that it	See discussions on
		()	contains the particulars deemed	e-TIR.
2.1 Each Member shall, where		The Contracting Parties	necessary by the	
appropriate, endeavour to accept paper or electronic copies of supporting	•	shall accept documents produced by any	Customs and that the declarant undertakes	
documents required for import, export	,	appropriate technical	to complete it within	
or transit formalities.		process, provided that they comply with	a specified period.	
2.2 Where a government agency a		official regulations as to	3.14 Standard	
Member already holds the original of such a document any other agency of		their form, authenticity and certification, and	If the Customs	
that Member shall accept a paper or		that they are legible and	register a provisional or incomplete Goods	
electronic copy, where applicable, from the agency holding the original		understandable.	declaration, the tariff	
in lieu of the original document.		()	treatment to be accorded to the goods	
2.3 A Member shall not require an		Annex 9 Facilitation of border crossing	shall not be different from that which	
original or copy of export declarations submitted to the customs authorities or		procedures for	would have been	
the exporting Member as a		international rail freight	accorded had a complete and correct	
requirement for importation.		Art 8 Documentation	Goods declaration	
		() In their mutual	been lodged in the first instance.	
		relations, the Contracting Parties		
		shall endeavour to	The release of the goods shall not be	
		reduce paper documents and to simplify	delayed provided that	
		documentation	any security required has been furnished to	
		procedures by using electronic systems for	ensure collection of	
		the exchange of	any applicable duties and taxes.	
		information corresponding to the	3.15 Standard	
		information contained		

TIR Convention

shall allow production of those documents within a specified period.

3.18 Transitional

TFA ¹	TIR Convention	Harmonization Convention	WCO Revised Kyoto Convention ²	Comments
			Standard The Customs shall permit the lodgement of supporting documents by electronic means.	
			3.19 Standard	
			The Customs shall not require a translation of the particulars of supporting documents except when necessary to permit processing of the Goods declaration.	
3. Use of International Standar	ds		General Annex – Chapter 3 (Clearance and other Customs Formalities)	
			3.11 Standard The contents of the Goods declaration shall be prescribed by the Customs. The paper format of the Goods declaration shall conform to the UN-layout key.	
			For automated Customs clearance processes, the format of the electronically lodged Goods	

TFA ¹	TIR Convention	Harmonization Convention	WCO Revised Kyoto Convention ²	Comments
			declaration shall be based on international standards for electronic information exchange as prescribed in the Customs Cooperation Council Recommendations on information technology.	
			General Annex – Chapter 7 (Application of Information Technology) 7.2 Standard	
			When introducing computer applications, the Customs shall use relevant internationally accepted standards.	
3.1 Members are encouraged relevant international standards parts thereof as a basis for their import, export, or transit forma and procedures, except as other provided for in this Agreement.	or lities	Annex 8 Facilitation of border crossing procedures for international road transport Art. 4 Vehicle inspection The Contracting Parties, not yet Parties to the Agreement Concerning		The TIR System incorporates a number of international standards. See for example the Recommendati on adopted by the Administrative

TFA ^I	TIR Convention	Harmonization Convention	WCO Revised Kyoto Convention ²	Comments
		the Adoption of Uniform Conditions for Periodical Technical Inspections of Wheeled Vehicles and the Reciprocal Recognition of such Inspections (1997), should endeavour, in line with relevant national and international laws and regulations, to facilitate the crossing of road vehicles across borders by accepting the International Technical Inspection Certificate as provided for in this Agreement ().		Committee for the TIR Convention "Introduction of the HS code of Goods in the TIR Carnet" (31 January 2008) and Comment to Article 22 "Specification of Customs Seal".
		Art 5 International Vehicle Weight Certificate In order to accelerate border crossings, the Contracting Parties, in line with relevant national and international laws and regulations, should endeavour to avoid repetitive vehicle weighing procedures at border crossings by accepting and mutually recognizing the International Vehicle Weight Certificate as contained in Appendix 2		

Applicable to Road Vehicles which May be

Accepted for International

Transport under Customs

TFA^{I}	TIR Convention	Harmonization Convention	WCO Revised Kyoto Convention ²	Comments
		to this Annex. ()		
		Annex 9 Facilitation of border crossing procedures for international rail freight		
		Art 9 Use of the CIM/SMGS railway consignment note		
		The Contracting Parties may use, instead of the other shipping documents currently stipulated by international treaties, the CIM/SMGS railway consignment note, which at the same time could be a customs document.		
3.2 Members are encouraged to take part, within the limits of their resources, in the preparation and periodic review of relevant international standards by appropriate international organizations.	Art 50: The Contracting Parties shall communicate to one another, on request, information necessary for implementing the provisions of this Convention, and particularly information relating to the approval of road vehicles or			The TIR System also sets a number of technical standards agreed by the Parties (e.g. Annex 2 – Regulations of Technical Conditions

containers and to the technical characteristics of their design.

TFA ¹	TIR Convention	Harmonization Convention	WCO Revised Kyoto Convention ²	Comments
				Seal)
 () 7. Common Border Procedures and Uniform Documentation Requirements 7.1 Each Member shall subject to 	Chapter III – Transport of	(Annexes 1, 2, 3, 4, 5,	General Annex – Chapter 3 (Clearance and other Customs Formalities)	Arts. 15–28 of
7.1 Each Member shall, subject to paragraph 7.2, apply common customs procedures and uniform	Goods under TIR Carnet	6, 8 and 9 of the Convention)	3.11 Standard	the TIR Convention
documentation requirements for release and clearance of goods throughout its territory.	(b) Procedure for Transport under Cover of a TIR Carnet	Convention)	The contents of the Goods declaration shall be prescribed by the Customs. The paper format of the Goods declaration shall conform to the UN-layout key.	details a specific customs procedure and documentation requirements
			For automated Customs clearance processes, the format of the electronically lodged Goods declaration shall be based on international standards for electronic information exchange as prescribed in the Customs Co- operation Council Recommendations on information technology.	
			3.20 Standard	
			The Customs shall permit the lodging of	

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the Goods declaration at any designated Customs office.

- 7.2 Nothing in this Article shall prevent a Member from:
- (a) differentiating its procedures and documentation requirements based on the nature and type of goods, or their means of transport;
- (b) differentiating its procedures and documentation requirements for goods based on risk management;
- (c) differentiating its procedures and documentation requirements to provide total or partial exemption from import duties or taxes;
- (d) applying electronic filing or processing; or
- (e) differentiating its procedures and documentation requirements in a manner consistent with the Agreement on the Application of Sanitary and Phytosanitary Measures.

Art. 47: The provisions of this Convention shall preclude neither the application of restrictions and controls imposed under national regulations on grounds of public morality, public security, hygiene or public health, or for veterinary or phytopathological reasons, nor the levy of dues chargeable by virtue of such regulations.

The provisions of this Convention shall not preclude the application of other provisions either national or international governing transport.

Art. 49: This Convention shall not prevent the application of greater facilities which Contracting Parties grant or may wish to grant either by unilateral provisions or by virtue of bilateral or multilateral agreements provided that such facilities do not impede the application of the provisions of this Convention, and in

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	particular, TIR operations.			
9. Temporary Admission of Goods and Inward and Outward Processing				See Convention of Temporary Admission (Istanbul Convention), 1993
9.1 Temporary Admission of Goods Each Member shall allow, as provided for in its laws and regulations, goods to be brought into its customs territory conditionally relieved, totally or partially, from payment of import duties and taxes if such goods are brought into its customs territory for a specific purpose, are intended for re-exportation within a specific period, and have not undergone any change except normal depreciation and wastage due to the use made of them.			(Specific Annex G to the Revised Kyoto Convention is all about temporary admission. It covers the conditions attached to temporary admission, such as the identification of goods and the time- limit for their re- exportation.)	

Processing

(a) Each Member shall allow, as provided for in its laws and regulations, inward and outward processing of goods. Goods allowed for outward processing may be re-imported with total or partial exemption from import duties and taxes in accordance with the Member's laws and regulations.

the Revised Kyoto Convention sets out very detailed standards on inward processing, outward processing and Drawback and includes many recommended practices.)

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- (b) For the purposes of this Article, the term "inward processing" means the customs procedure under which certain goods can be brought into a Member's customs territory conditionally relieved, totally or partially, from payment of import duties and taxes, or eligible for duty drawback, on the basis that such goods are intended for manufacturing, processing or repair and subsequent exportation.
- (c) For the purposes of this Article, the term "outward processing" means the customs procedure under which goods which are in free circulation in a Member's customs territory may be temporarily exported for manufacturing, processing, or repair abroad.

Art. 11: Freedom of transit

- 1. Any regulations or formalities in connection with traffic in transit imposed by a Member shall not be:
- (a) Maintained if the circumstances or objectives giving rise to their adoption no longer exist or if the changed circumstances or objectives can be addressed in a reasonably available less trade- restrictive manner;
- (b) Applied in a manner that would

Art. 4: Goods carried under the TIR procedure shall not be subject to the payment or deposit of import or export duties and taxes at Customs offices en route.

Art 10 Goods in transit

The Contracting Parties shall, wherever possible, provide simple and speedy treatment for goods in transit, especially for those travelling under cover of an international Customs transit procedure, by limiting their inspections to

(Chapter 1 of Specific Annex E to the Revised Kyoto Convention sets out principles concerning Customs transit. It provides for a transit system which is intended to achieve maximum facilitation of the movement of goods under Customs control in international

The TIR Convention corroborates with the absence of import or export duties and taxes for goods in transit, provided that any security required has

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constitute a disguised restriction on traffic and transit		cases where these are warranted by the actual circumstances or risks.	transport, as well as offering transit countries the requisite security and Customs guarantees. It covers procedures such as formalities at the office of departure, Customs seals, formalities en route and termination	been furnished (see Comments to Article 4). It also advocates for minimum transit restrictions and controls (See comments to Article 47).
2. Traffic in transit shall not be conditioned upon collection of any fees or charges imposed in respect of transit, except the charges for transportation or those commensurate with administrative expenses entailed by transit or with the cost of services rendered.	Art. 46: No charge shall be made for Customs attendance in connection with the Customs operations mentioned in this Convention, save where it is provided on days or at times or places other than those normally appointed for such operations.		of Customs transit. In addition, Chapter 2 of Specific Annex E to the Revised Kyoto Convention sets out principles concerning transhipment. The Chapter covers, for example, the declaration, examination and	
3. Members shall not seek, take, or maintain any voluntary restraints or any other similar measures on traffic in transit. This is without prejudice to existing and future national regulations, bilateral or multilateral arrangements related to regulating transport, consistent with WTO rules.	Art. 47: The provisions of this Convention shall preclude neither the application of restrictions and controls imposed under national regulations on grounds of public morality, public security, hygiene or public health, or for veterinary or phytopathological reasons, nor the levy of dues chargeable by virtue of such regulations. The provisions of this Convention shall not preclude the application of	Annex 2 Medico- sanitary inspection Art 4 Goods in transit Within the framework of Conventions in force the Contracting Parties shall, as far as possible, dispense with the medico-sanitary inspection of goods in transit in those circumstances where there is no risk of contamination.	identification of goods.)	

scope of the

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products which will be in transit

through the territory of any other

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Member treatment no less favourable than that which would be accorded to such products if they were being transported from their place of origin to their destination without going through the territory of such other Member.				TIR Convention.
5. Members are encouraged to make available, where practicable, physically separate infrastructure (such as lanes, berths and similar) for traffic in transit.	Art. 49: This Convention shall not prevent the application of greater facilities which Contracting Parties grant or may wish to grant either by unilateral provisions or by virtue of bilateral or multilateral agreements provided that such facilities do not impede the application of the provisions of this Convention, and in particular, TIR operations.	Annex 8 Facilitation of border crossing procedures for international road transport Art 6 Border crossing points () (ii) separation for traffic for different types of traffic on both sides of the border allowing to give preference to vehicles under the cover of valid international Customs transit documents or carrying live animals or perishable foodstuffs;		In line with the TIR system (art. 49). However there is no clear encouragement for Parties to make physically separate infrastructure for transit under the TIR Convention.
 6. Formalities, documentation requirements, and customs controls in connection with traffic in transit shall not be more burdensome than necessary to: (a) Identify the goods; (b) Ensure fulfilment of transit requirements. 	Art. 5: Goods carried under the TIR procedure in sealed road vehicles, combinations of vehicles or containers shall not as a general rule be subject to examination at Customs offices en route. However, to prevent abuses, Customs authorities may in	Art 10 Goods in transit The Contracting Parties shall, wherever possible, provide simple and speedy treatment for goods in transit, especially for those travelling under cover of an international		

TFA ¹	TIR Convention	Harmonization Convention	WCO Revised Kyoto Convention ²	Comments
	exceptional cases, and particularly when irregularity is suspected, carry out an examination of the goods at such offices.	Customs transit procedure, by limiting their inspections to cases where these are warranted by the actual circumstances or risks.		
7. Once goods have been put under	(Comments to Article 47:			
a transit procedure and have been authorized to proceed from the point of origination in a Member's territory, they will not be subject to any customs charges nor unnecessary delays or restrictions until they conclude their transit at the point of destination within the Member's territory.	Trade facilitation and Customs controls			
	The TIR Convention is a Customs Convention aimed at the Customs transit regime. The objective of Article 47 is to allow for the application of additional restrictions and controls based on national regulations other than Customs regulations.			
	Therefore it should not be used to justify supplementary requirements.			
	Where Article 47, paragraph 1 becomes applicable, such restrictions and controls will usually lead to delays and extra costs for transport business. In recognition of this, such restrictions and controls shall be kept to a minimum and be limited to the cases where the circumstances or the real risks justify them.			

8. Members shall not apply technical regulations and conformity assessment procedures within the meaning of the Agreement on Technical Barriers to Trade to goods in transit. Art. 47: The provisions of this Convention shall preclude neither the application of restrictions and controls imposed under national regulations on grounds of public morality, public security, hygiene or public health, or for veterinary or phytopathological reasons, nor the levy of dues chargeable by virtue of such regulations. The provisions of this Convention shall not preclude the application of other provisions either. Annex 5 Control of compliance with technical standards Art 5 Goods in transit The controls of compliance with technical standards do not nor nor mally apply to goods in through transit. Annex 6 Quality control Art 4 Goods in transit Quality controls do not normally apply to goods in through transit.	TFA ¹	TIR Convention	Harmonization Convention	WCO Revised Kyoto Convention ²	Comments
national or international governing transport. (Comments to Article 47: Trade facilitation and Customs controls The TIR Convention is a Customs Convention aimed at the Customs transit regime. The objective of Article 47 is to allow for the application of additional restrictions and controls based on national regulations other than Customs regulations. Therefore it should not be used to justify supplementary	technical regulations and conformity assessment procedures within the meaning of the Agreement on Technical Barriers to Trade to goods	this Convention shall preclude neither the application of restrictions and controls imposed under national regulations on grounds of public morality, public security, hygiene or public health, or for veterinary or phytopathological reasons, nor the levy of dues chargeable by virtue of such regulations. The provisions of this Convention shall not preclude the application of other provisions either national or international governing transport. (Comments to Article 47: Trade facilitation and Customs controls The TIR Convention is a Customs Convention aimed at the Customs transit regime. The objective of Article 47 is to allow for the application of additional restrictions and controls based on national regulations other than Customs regulations. Therefore it should not be used to justify	compliance with technical standards Art 5 Goods in transit The controls of compliance with technical standards do not normally apply to goods in through transit. Annex 6 Quality control Art 4 Goods in transit Quality controls do not normally apply to goods		

requirements.

Where Article 47, paragraph 1 becomes applicable, such restrictions and controls will usually lead to delays and extra costs for transport business. In recognition of this, such restrictions and controls shall be kept to a minimum and be limited to the cases where the circumstances or the real risks justify them.

9. Members shall allow and provide for advance filling and processing of transit documentation and data prior to the arrival of goods.

Art. 19: The goods and the road vehicle, the combination of vehicles or the container shall be produced with the TIR Carnet at the Customs office of departure. The Customs authorities of the country of departure shall take such measures as are necessary for satisfying themselves as to the accuracy of the goods manifest and either for affixing the Customs seals or for checking Customs seals affixed under the responsibility of the said Customs authorities by duly authorized persons.

Annex 9 Facilitation of border crossing procedures for international rail freight

Art 8 Documentation

(...)

The Contracting Parties shall endeavour to provide the customs authorities in advance with information on goods arriving at border (interchange) stations as contained in the railway consignment note and customs declaration. The format, and the procedure and deadlines for providing the information, shall be determined by the Contracting Parties.

See also discussions on e-TIR and authorized consignees.

WCO Revised Kyoto TFA^{1} Convention² TIR Convention Harmonization Convention Comments 10. Once traffic in transit has Art. 28(1) Termination of a TIR operation shall be reached the customs office where it certified by the Customs exits the territory of a Member, that office shall promptly terminate the authorities without delay. transit operation if transit requirements Termination of a TIR have been met. operation may be certified without or with reservation: where termination is certified with reservation this shall be on account of facts connected with the TIR operation itself. These facts shall be clearly indicated in the TIR carnet 11. Where a Member requires a Art. 8 (3): Each guarantee in the form of a surety, Contracting Party shall deposit or other appropriate monetary determine the maximum or non-monetary instrument for traffic sum per TIR Carnet, in transit, such guarantee shall be which may be claimed limited to ensuring that requirements from the guaranteeing arising from such traffic in transit are association on the basis of the provisions of fulfilled. paragraphs 1 and 2 above. 12. Once the Member has Art. 10: Discharge of a TIR operation has to take place determined that its transit without delay. requirements have been satisfied, the guarantee shall be discharged without When the Customs delay. authorities of a Contracting Party have discharged a TIR operation they can no longer claim from the guaranteeing association

payment of the sums mentioned in Article 8,

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	paragraphs 1 and 2, unless the certificate of termination of the TIR operation was obtained in an improper or fraudulent manner or no termination has taken place.			
13. Each Member shall, in a manner consistent with its laws and regulations, allow comprehensive guarantees which include multiple transactions for same operations or renewal or guarantees without discharge for subsequent consignments.	Art. 17: A single TIR Carnet shall be made out in respect of each road vehicle or container. However, a single TIR Carnet may be made out in respect of a combination of vehicles or for several containers loaded on to a single road vehicle or on to a combination of vehicles. In that case the TIR manifest of the goods covered by the TIR Carnet shall list separately the contents of each vehicle in the combination of vehicles or of each container.			
14. Each Member shall make publicly available the relevant information it uses to set the guarantee, including single transaction and, where applicable, multiple transaction guarantee.	Chapter II Issue of TIR Carnets Liability of Guaranteeing Associations	The conditions and other relevant information regarding the use of TIR carnet for guarantees are set out in arts 6-11 of the Convention.		
15. Each Member may require the use of customs convoys or customs escorts for traffic in transit only in circumstances presenting high risks or	Art. 23: The Customs authorities shall not: - Require road	Art 10 Goods in transit ()		

WCO Revised Kyoto TFA^{1} TIR Convention Harmonization Convention Convention² Comments when compliance with customs laws vehicles, combinations of They shall endeavour to and regulations cannot be ensured vehicles or containers to be facilitate to the utmost through the use of guarantees. General escorted at the carriers' the transit of goods rules applicable to customs convoys or expense on the territory of carried in containers or customs escorts shall be published in their country, (...) other load units accordance with Article 1. affording adequate (Comment to Art. 23 security. Escort of road vehicles) Article 23 implies that escort may be prescribed under exceptional circumstances only when compliance with Customs law cannot be ensured by other means. A decision regarding escort should be based on risk analysis. In particular, Customs authorities should analyse the risk that the transport operator will not present the road vehicle(s) together with the goods to the Customs office of destination or exit (en route) and that the goods may illegally be put into free circulation. When doing so, Customs authorities are recommended to assess, among others, the following factors (in no particular order): Information on Customs infringements committed by the TIR Carnet holder as well as

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on his previous withdrawals or exclusions form the TIR procedure;

- Information on the reputation of the transport operator;
- The amount of import or export duties and taxes at risk;
- The origin of the goods and their itinerary.

In the case of escorts and in particular if no other written proof is provided to the carrier, Customs authorities are recommended, at the request of the carrier, to insert into the counterfoil No. 1 of the TIR Carnet under item 5 "Miscellaneous" the word "Escort", followed by a short indication of the reasons which have led to the requirement for the escort.

According to Explanatory Note 0.1(f), escort fees should be limited in amount to the approximate cost of the services rendered and should not represent an indirect protection to domestic

TFA^{I}	TIR Convention	Harmonization Convention	WCO Revised Kyoto Convention ²	Comments
	products or a tax on imports or exports for fiscal purposes			
16. Members shall endeavor to cooperate and coordinate with one another with a view to enhancing freedom of transit. Such cooperation and coordination may include, but is not limited to, an understanding on:				In accordance with the preamble of the Convention, the TIR Convention sets out a comprehensive system for cooperation on border transit regimes. (e.g. Art. 46 on charges, Chapter III on the operation, etc.).
(a) Charges;				
(b) Formalities and legal requirements; and				
(c) The practical operation of transit		Art 10 Goods in transit		
regimes.		The Contracting Parties shall () endeavour to provide for extension of the hours and the competence of existing Customs posts available for Customs clearance for goods carried under an international		

Customs transit procedure.

6.7 Standard

Control)

The Customs shall seek to co-operate with other Customs administrations and seek to conclude mutual administrative assistance agreements to enhance Customs control.

⁷ Not analysed in depth.